

Draft

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Communities in West Yorkshire are safer and feel safer

- ✓ Working together
- ✓ Preventing crime

Creating safer communities across West Yorkshire has been the ambition and focus of my work over the past 18 months. Integral to the objectives of my refreshed Police and Crime Plan 2013-18, has been the principle of **working together** with our partners to keep our communities safe from harm. This philosophy has been especially relevant at a time of severe cuts to the police and public sector budgets.

Joint-working with our partners has brought initiatives to the region which have delivered important steps in making our neighbourhoods safer. We have worked to make a difference through new bodies such as the West Yorkshire Domestic Abuse Board, the West Yorkshire Criminal Justice and Mental Health Forum, and in the building of Third Sector Networks across our districts. These bodies allow us to draw in expertise and insight from our partners as we look to build and deliver community safety together.

Preventing crime will always be at the forefront of our work and I have been pleased to support a number of valuable projects this year.

In January I opened Calderdale Council's new CCTV monitoring suite. This £700,000 investment made by Calderdale's Community Safety Partnership - supported by OPCC funding - has seen the district's network of cameras replaced with the latest equipment. It is a great asset in the Partnership's work to tackle crime and anti-social behaviour. Looking at CCTV capability across the districts, we have also been successful with a £124,000 bid to the Home Office Innovation Fund to look at how we can develop specialised capability to trace missing people across West Yorkshire. West Yorkshire Police dealt with 7,500 cases of missing people in 2015.

I believe our **campaign work** has had a great impact throughout the year. Working in collaboration with community safety partners, we have sought to address issues such as hate crime, domestic abuse, forced marriage, and cyber-crime. We have focussed particularly on building our communities' resilience to hate crime through £112,000 of grants to organisations through our Victim Support Services Fund, and through the '*Know the Signs*' campaign we have been able to highlight the typical signs of child sexual exploitation and offer guidance to people who think they know a victim. In our campaign work, social media has helped us get our messages across quickly, and through my live web-chats I have been able to answer your questions directly.

Each year I meet many dedicated representatives from community groups working to improve the safety and wellbeing of the people of West Yorkshire. Over the past 18 months, I have been able to support 154 of these organisations with over £600,000 of grants from my **Safer Communities Fund** (SCF). The SCF puts money which has been seized from criminals back into our communities under the Proceeds of Crime Act. Through SCF, a total of £1.3M of grants have been distributed to organisations making a difference in our local communities by preventing crime and anti-social behaviour and providing support to victims.

Child Safeguarding in West Yorkshire

In May 2015 I appointed a Safeguarding Adviser to bring key partners together to co-ordinate our resources to tackle the abuse of vulnerable children. Since then, we have established the West Yorkshire CSE Strategy Group, which is attended by leaders from across the districts who look to ensure that West Yorkshire maintains an effective and consistent response for all children and young persons who are at risk of child sexual exploitation. The strategy group's work has been supported by regular CSE Summits, and our Safeguarding Communications Group unites West Yorkshire Police and the Office of the Police & Crime Commissioner in developing coordinated safeguarding messages to all our communities. Recent work includes our 'Know the Signs' campaign, which highlights some common indicators of the crime.

Third Sector Advisory Group

The appointment of Third Sector Advisor, David Smith, in May 2015 has strengthened partnership with organisations in the voluntary, faith, and charity sector across West Yorkshire. It is vital that we draw in talent and ideas from this sector, particularly as Third Sector groups are often the first point of contact for victims of crime. To assist this I have provided funding to develop a Third Sector Network in each of the districts of West Yorkshire which will feed into their local Community Safety Partnerships.

This year, I am very pleased to welcome Ruth Kettle of leading social provider *Community Links* on to our Partnership Executive Group as Third Sector Advocate.

Working with West Yorkshire Trading Standards – Financial Exploitation and Abuse Team

Funding from the OPCC has enabled West Yorkshire Trading Standards to create a multi-agency team to tackle the growing issue of financial abuse of vulnerable people through scams, fraud, and doorstep crime. The West Yorkshire Financial Exploitation and Abuse Team (WYFEAT) comprises Trading Standards officers, West Yorkshire Police, financial investigators, and colleagues from health and social care. They aim to reduce people's vulnerability to rogue traders, and protect and support victims (and potential victims), from doorstep crime.

Joint-working between West Yorkshire Police and the Yorkshire Ambulance Service

The POLMED scheme is designed to bring police and ambulance services together to provide faster assistance at challenging emergency incidents.

POLMED units consist of one paramedic and two WYP Special Constables who crew-up together in a Yorkshire Ambulance Service fast-response car. At medical incidents where there is a history of violence, ambulance crews previously had to wait for police support before attending to casualties. POLMED vehicles now allow a swift response to incidents which could require police assistance.

In September 2015, three Leeds-based POLMED Special Constables were recognised at the prestigious Lord Ferrers' Awards, which acknowledge the vital role police volunteers have in support of policing. POLMED has since been extended to other West Yorkshire districts.

Crime and Re-offending is reduced

- ✓ Reducing burglary
- ✓ Safeguarding people against violent and serious crimes
- ✓ Tackling hate crime
- ✓ Understanding cyber crime
- ✓ Reducing re-offending

The crime reduction priorities set out in my refreshed Police and Crime Plan (PCP) in 2014 were identified in consultation with the police, West Yorkshire partners, and most importantly, residents who responded to my *Listening to You* survey. During the lifespan of the PCP, our emphasis on some of these priorities has changed. For example, national cases of the shocking exploitation of children have meant that police services now devote much more of their resources to the safeguarding of children and vulnerable adults.

My desire to see West Yorkshire better address the serious crime of **child sexual exploitation (CSE)** head-on led to the appointment of a Safeguarding Advisor, Stuart Piper, in May 2015. Stuart has initiated important regional joint-working through establishing the West Yorkshire Child Sexual Exploitation Strategy Group, which works to develop a coordinated and consistent approach to safeguarding in the five districts. We have chaired two CSE Summits during the past 18 months in support of the districts' work and funded a series of programmes in schools to raise awareness of the signs of CSE amongst young people, teachers, parents and carers.

Human Trafficking has been another key safeguarding priority and at the start of last year I met Anti-Slavery Commissioner, Kevin Hyland, to discuss the important work being carried out through the **West Yorkshire Anti-Trafficking Network (WYATN)**. Building on the success of WYATN, in January this year I launched the National Anti-Trafficking and Modern Slavery Network at an event at the Home Office. This partnership brings fellow PCCs together to increase awareness of this vile crime across our communities, and to develop a co-ordinated response to the organised criminal gangs behind it. To help achieve this, we were able to support Devon and Cornwall Police's £8.5M bid to the Police Transformation Fund to improve the UK's national and regional intelligence capability. I and fellow PCCs strongly promoted the need for improved victim support to be included in the bid.

Hate crime covers offences against a person's ethnicity, faith, sexuality, gender, or disability. This year, I have continued to work with the police and partners to raise awareness of the problem, and importantly, to try to build confidence amongst victims so they feel they are safe to report hate crime incidents. Whilst the EU referendum vote brought attention to acts of hate targeted at some national and ethnic groups, West Yorkshire has been leading with our *Hate Hurts* campaign since October 2015. At the end of 2015, I awarded £112,000 from our Victim Support Services Fund to further support organisations tackling hate crime across the county.

On the recommendation of the CSP Forum, in December, I invested £1M in West Yorkshire's new **Domestic Abuse Perpetrator Service**. '*Choices*' is an innovative service run by national charity CGL, who work with statutory and voluntary partners to directly support victims of domestic abuse and violence. *Choices* also provides support to low and medium risk perpetrators aged 16 years and over, providing 1:1 and small group interventions. Staff work with perpetrators to help them better understand the causes and impact of their behaviour and explore alternative coping strategies.

Cyber Crime

Last year I made a £250,000 investment to support the creation of a dedicated 'Cyber Crime Team' based in our Regional Organised Crime Unit. The team works to support complex cyber investigations as well as helping WYP officers investigate more traditional crime types which are now exploiting the latest technology.

As well as working on over one thousand investigations, the Cyber Crime Team have also pioneered new methods to assist in locating missing people. They have also delivered a Child Cyber Survey, which identified the top mobile apps for 11-18 year-olds across West Yorkshire. The research has provided targeted prevention advice for Child Safeguarding Boards across the county.

One of the main areas of focus has been to raise awareness of what is cyber-crime and how it can be prevented. We have run campaigns throughout the year offering prevention advice, support for victims, and highlighting the impact cyber-crime can have on our communities. We have also formed a Cyber Independent Advisory Group, with members from business, academia, and the Third Sector, to help develop and share best practice.

Finally, in July 2015, the team were successful in a bid for a £640,000 grant from the Police Knowledge Fund. The funding is being used to carry out research in conjunction with Leeds Beckett University to identify any gaps and needs in the local policing of cyber-crime.

Safer Communities Fund (SCF) Hate Crime Extraordinary Grant Round

12 successful projects designed to raise awareness of the problem of hate crime and support its victims shared £112,000 in the December 2015 SCF Hate Crime round. Examples of funded projects included a smartphone app from the Safe Places Organisation. The app helps people who feel vulnerable or at risk while they are out and about to locate support and a safe place right away. Also in receipt of funding was the Equity Partnership's research into the challenges Trans people face and the barriers that prevent them from reporting hate crimes, and Stop Hate UK's West Yorkshire-wide hate crime reporting app, which links to relevant support agencies.

Safeguarding Young People with Learning Disabilities at Risk of Child Sexual Abuse

To mark National Learning Disability week in June, I held an event with the Kirklees Safeguarding Children Board to help raise awareness of the risk of CSE to children and young persons with learning disabilities. The event brought together frontline practitioners to discuss how best to support this community, and how in the future we can ensure that their safeguarding can be even more effective. Representatives from all five West Yorkshire Safeguarding Children Boards attended the event, as well as police safeguarding officers and partner agencies such as Parents Against Child Sexual Exploitation (PACE), the National Society for the Prevention of Cruelty to Children (NSPCC), The Children's Society, and Barnardo's.

Kirklees Mental Health & Re-offending Project

From February 2016 I have been funding a mental health pilot project in Kirklees. Through the project, a specialist mental health worker provides the Police, Courts, and Probation Services with information about offenders so that sentences are delivered which take individual's mental health needs into account. Up to September 2016, the project had received almost 300 referrals. By supporting offender management and probation staff, the post has allowed better signposting to relevant services, and enabled more cases to be assessed and supported in the community.

Anti-Social Behaviour is reduced

- ✓ Responding to reports of anti-social behaviour in a way that victims and communities are happy with
- ✓ Improving road safety

More than any other aspect of our work to address criminality in West Yorkshire, work on Anti-Social Behaviour (ASB) calls us to work in partnership with groups operating from neighbourhood scale up to county level. Our partnership work over the last year has seen us support numerous initiatives which address ASB in our communities, be it the use of drugs and alcohol, bullying, harassment, or intimidation.

Many of us are becoming increasingly concerned with **ASB present on our roads**. The rise of nuisance quad and motorcycles has captured our attention this year, and we are all concerned by drivers' use of mobile phones. Two key initiatives, Operation Steerside (Bradford), and Hawmill (Calderdale) have responded to these threats with targeted police action against the 'fatal four' offences: speeding, no seat belt, distraction (mobile phones), and drink or drugs. Steerside has been running since February and has seen 5,000 tickets issued and 200 vehicles seized.

Unfortunately, **alcohol and drug misuse** can be at the root of much of the ASB our communities experience. Through our Community Safety Partners we are involved with Community Alcohol Partnerships (CAP) which bring retailers, local authorities, police, schools, and health providers together to reduce antisocial behaviour and drink driving.

As part of the Castleford Community Alcohol Partnership, in March this year I was able to enjoy a theatre performance from students of Airedale Academy designed to raise awareness of the relationship between alcohol and domestic abuse. A Safer Communities Fund grant has allowed the performance to be made into a DVD resource for other schools and youth organisations to use in lesson plans and workshops.

The grant to Airedale is one of many I have made to smaller organisations tackling ASB across West Yorkshire. Innovative work from dedicated people means their impact can be felt well beyond the neighbourhoods in which they work.

If a guide dog is attacked, it is not just the dog that suffers but the person who that dog is providing support to. In October last year I was joined by West Yorkshire Police and **The Guide Dogs for the Blind Association** in signing a Service Level Agreement (SLA) to ensure we assist victims of attacks on assistance dogs to receive the best possible support. The agreement details how police will respond to an attack on a guide dog – something which will have a severe impact on its owner.

Finally, I am particularly pleased how WYP has worked in conjunction with partners such as the **West Yorkshire Fire and Rescue Service** to work to reduce ASB across the districts. An example from Wakefield is the South Kirkby Arson and Road Traffic Collision Hub.

Restorative Practice UK, Leeds

Restorative Practice UK attracted Safer Communities Funding for their community-led approach to dealing with conflict, anti-social behaviour and crime in Leeds. Hubs provide safe spaces in the community where children, young people, and their families are welcomed and supported in building healthy relationships, addressing negative experiences, and developing effective resolution skills.

The project has trained volunteers to facilitate meetings with offenders and victims of crime at 'micro hubs' housed in locations that are known and trusted by the community.

Joint work with WY Fire and Rescue Service through Community Safety Partnerships

The *South Kirkby Arson and Road Traffic Collision Hub* has been established at the new South Kirby fire station to help tackle a rise in ASB incidents in the area. For the police and fire service, working with partners in the Wakefield Community Safety Partnership has been critical to supporting the delivery of the hub.

In Halifax, *Project Twelve:31* involves inter-agency working in partnership with the Ovenden Initiative. Educating young people on drug crime and the consequences of criminal acts, the project aims to reduce anti-social behaviour and promote fitness in the community.

Mixmatch is an initiative that has been rolled out in Calderdale to all ages. It is a partnership with WYP and local schools that seeks to develop understanding, give support to under-privileged groups, and help to reduce anti-social behaviour. *Mixmatch* also aims to break down barriers between young people and uniformed services.

Local initiatives on ASB

I visited the **YMCA White Rose Project** in Lupset to see how the £4,500 donated from the Safer Communities Fund had been used to help young people from the local area. The project reaches out to 500 young people each year, engaging them with youth clubs, social enterprise allotments and after-school clubs. They focus on regenerating the Lupset estate by training young people to be leaders and breaking the cycle of anti-social behaviour.

Birstall's **BUMPY** motorcycle project also received a £4,700 grant from the Safer Communities Fund. BUMPY was set up in 1989 to provide a supervised environment where young people of all abilities can learn to ride motorbikes on and off road. Police off-road bikers work with young people at the scheme to pass on some of their expertise. Through BUMPY, young people develop new skills whilst steering clear of anti-social behaviour.

Children and domestic violence – district responses

Leeds has implemented a city wide domestic violence school notification process in order to offer support to a child following a domestic violence incident. Schools receive information at the beginning of the day about any incident involving one of their pupils where the police have attended.

The notification process has now been in place since April 2016 and after 6 months delivery, over 900 notifications have been completed.

In **Wakefield**, the *Do It Different* programme addresses teen to parent abuse, specifically working with adolescent young men perpetrating domestic abuse towards their mother or female carer. The programme explores triggers to anger, coping strategies, and understanding emotions. Domestic abuse support in Wakefield is complemented by a weekend 'out of hours' helpline delivered by Victim Support with funding from the local Community Safety Partnership.

Victims and witnesses are supported

- ✓ Improving the quality of support provided to victims
- ✓ Listening to the concerns of victims and witnesses

The past 18 months has seen particularly important work in providing support to victims of sexual offences, developments in restorative justice, and in our partnership with Third Sector organisations.

In November last year, we extended the network of support to **victims and witnesses** by opening a new Safer Communities Hub in Wakefield. The hub offers a place for victims and witnesses in Wakefield and Kirklees to get information and advice from our Help4Victims website, or in person from a Victim Support representative. This new centre complements the existing hub in Leeds, and in the year ahead I will be looking to work with partners to build a similar service across the remaining districts.

Sexual violence and abuse can cause severe and long-lasting harm to victims. However, when victims receive the support they need when they need it, they are more likely to be able to cope and take positive steps to recovery.

We have commissioned a West Yorkshire-wide Independent Sexual Violence Adviser (ISVA) service for an initial two year period from April 2015. The service will support all victims of all ages (whether or not they wish to report an incident to the police), working closely with the West Yorkshire Sexual Assault Referral Centre (SARC), which was commissioned by NHS England, the police force, and myself, and which became operational at the same time. SARC brings support services for rape and sexual violence victims together for the first time.

Throughout 2015/16, I have continued to support specialist rape crisis centres across the county. The Jyoti Project (Bradford Rape Crisis and Sexual Abuse Service) is one example of a specialist service which supports female victims within BAME communities.

During the year, services provided to victims of sexual violence saw an increase in demand from historic cases of abuse, and proactive work from West Yorkshire Police. In response, we have commissioned a Domestic Abuse and Sexual Violence Strategy, and supported a new collaboration with the third sector through the West Yorkshire Sexual Violence Action Partnership.

Making sure that the voice of the child is heard when we design services led us to commission research into the views of **young victims of crime**. The findings from this project provide an evidence base to inform current and future practice, ensuring that young victims receive support that will help them recover from the criminal behaviours of others.

In February, I awarded more than £500,000 from the dedicated Victims Fund to develop new **Restorative Justice** programmes. Restorative Justice allows the victims of crime to engage with offenders with the aim of seeking closure for victims, and helping the offender understand the consequence and impact of their actions.

The money has been awarded to West Yorkshire's five Community Safety Partnerships (CSPs) and the not-for-profit organisation *Restorative Solutions* to deliver a more consistent approach to RJ across the districts. By improving the way Restorative Justice works we can make sure that the victims' voice is heard.

Boxing Day brought **record-breaking floods** to West Yorkshire which badly damaged property in parts of Calderdale, Leeds and Bradford. Communities were left in shock as households and businesses came to terms with the damage left behind. The Chief Constable and myself visited the scene of the relief effort in the Calder Valley and were able to use Police Property Act funds to donate £40,000 to support vulnerable flood victims.

Bradford Court Chaplaincy Service (BCCS)

BCCS works daily at Bradford Magistrates and Crown Court with many of society's most vulnerable people. Attending court is challenging, especially for those who suffer from mental illness or have low literacy or numeracy levels. For these people, the stress of proceedings can intensify the underlying issues which initially led to the offending behaviour.

Without support, the cycle continues, causing further misery. Defendants' families (secondary victims) can suffer greatly, as they are generally unsupported. BCCS responds to identify problems and helps guide people to effective agencies to take support forward.

The SCF grant has allowed BCCS to extend the support it offers on issues such as alcohol and drug misuse, asylum and immigration, debt management, domestic violence, and homelessness.

Kirklees Community Safety Partnership

Incidents of hate crime are under-reported by victims who are scared of reprisals or who believe that they are powerless to speak out. Kirklees CSP wanted to offer a simpler way for victims to report hate crimes, and with the assistance of funding from the OPCC, were able to develop a *Hate Hurts* app. The app allows users to report incidents at any time and at any place.

The Transgender community is a priority group within the Government's new 'Action Against Hate' plan. OPCC funding helped link Kirklees CSP with a community group based in Bradford who delivered awareness training to frontline staff in a bid to develop good practice in customer service to the Trans community. We delivered two half-day sessions to members of the police, housing providers, JobCentre Plus, health services, and the Fire and Rescue Service.

Safer Communities Fund and Business Crime

In Wakefield, a grant to the Community Links CCTV radio project allowed Wakefield Area Business Against Crime (WABAC) to buy and lease a stock of CCTV linked radios to community organisations at a reduced rate. The funding provided these groups with a radio service which has aided surveillance and improved crime prevention in the city centre.

Yorkshire MESMAC, Leeds and Bradford

The BLAST Project (part of charity Yorkshire MESMAC) is the UK's only sexual exploitation service working exclusively with boys and young men (BYM).

BLAST successfully bid for Safer Communities Funding for their project to support 10 boys and young men who had experienced, or were at risk from, CSE. They also ran male CSE awareness events for district Neighbourhood Policing Teams.

The project aims to help BYM and their parents and carers, to feel safer through access to consistent support and advocacy, and by encouraging equality and accessibility in service delivery.

Local, regional and national threats, risks and harm are tackled

- ✓ Tackling drug and alcohol misuse
- ✓ Reaching out to people at risk (inc. mental health)
- ✓ Fighting serious and major crime
- ✓ Collaborating and delivering in partnership
- ✓ Responding to national threats

Reaching out to people at risk: supporting those in crisis

When people experience crises in their wellbeing, the response from public services will call on the expertise and co-ordinated action of many of our key partners. The need to manage the demand for services and co-ordinate the most effective support for the vulnerable has led to our establishing the **West Yorkshire Criminal Justice and Mental Health Forum**. The Forum includes representatives from the NHS, Public Health England, the Ambulance and Fire Services, and Mental Health Trusts – all working to achieve the best outcomes for those in mental health crisis.

In June this year, the Forum made a successful £400,000 bid to the Dept. of Health for funding to support the creation of new 'places of safety' to help people experiencing a mental health crisis. When a person is experiencing a serious mental health issue, often the only safe place available is a police cell. The bid allows for places of safety to be established in clinical settings across the county. Leeds, Wakefield, and Kirklees districts were eligible for the bid, which was made in conjunction with local NHS Clinical Commissioning Groups.

Similarly, a place of safety at The Becklin Centre in Leeds has been set up to care for children and young people under 18 who are detained by the police under Section 136 of the Mental Health Act. These projects extend our work of recent years to make sure there is an appropriate and co-ordinated response from the emergency services for people suffering a mental health issue. The places of safety bid complements our work to base mental health professionals in police control rooms, as well as our street triage teams, who guide people toward an appropriate care setting.

There is a known association between mental health issues and **alcohol and drug** misuse, and I have campaigned for many years to encourage us all to work together to combat this threat within our communities. Police and partners have recorded increasing alarm at the use and distribution of so-called 'legal highs' in recent years. The New Psychoactive Substances Act came into force in May this year, and prompted West Yorkshire Police to work with Trading Standards officers and Safer Leeds to tackle the sale of 'legal highs' in Leeds city centre. Goods with a street value of over £170,000 were seized during the operation. Similar raids led by WYP's Operation Nightshot have led to the closure of 'headshops' in Leeds and Bradford.

Local, regional and national threats

West Yorkshire Police are the host force for the North East Counter Terrorism Unit (NE CTU). The Unit provides specialist support to police throughout the country, and in particular, forces in the North East region, strengthening the UK's response to the threat from terrorism and domestic extremism.

Between April 2015 and September 2016, the NE CTU has had nine successful convictions at court for offences including engaging in conduct in preparation for an act of terrorism, terrorist financing, dissemination of terrorist material and explosive offences. At the time of writing, the Unit has 18 investigations going through the court process.

NE CTU promotes and supports campaigns such as 'Run, Hide, Tell', Counter Terrorism Awareness Week and 'Prevent Tragedies'. The Unit also aims to raise awareness of the support that is available to vulnerable individuals and concerned loved ones, remind the public on how to keep themselves safe, and highlight the importance of local communities' support in the fight against extremism.

Tackling Radicalisation

The Counter Terrorism and Security Act 2015 means that statutory partners have a duty to stop people from being drawn into violent extremism and terrorism. The North East Counter Terrorism Unit (NE CTU), co-ordinates West Yorkshire's *Prevent* programme to safeguard individuals and guide them away from harmful activity.

Recent *Prevent* cases in West Yorkshire include a girl in her late teens who was reported missing by her father, and traced to Heathrow Airport. She was detained as she attempted to board a flight to Turkey. She received support from a mentor who helped her to explore her feelings about Syria, Islam, education, and her home life. She went on to do well at school and is now in further education.

A 14 year old schoolboy was referred to *Prevent* after making racist comments and displaying anti-Muslim behaviour. A support package was put forward which included interventions from health, education, and police services. The pupil is now performing well in school and has met with members of different communities.

Online radicalisation poses a significant threat to our communities' safety. I am currently funding a major research project led by Bradford University exploring how radicalisation can take place through online networks and how we can hope to disrupt perpetrators and support victims.

Serious and Organised Crime Unit (ROCU)

WYP's Serious and Organised Crime team carry out their work largely unseen by the public eye - gathering evidence against some of the most dangerous individuals and groups committing crime in our communities.

Over the past 18 months, ROCU have carried out 11 operations within West Yorkshire, focusing primarily on drugs trafficking and the criminal use of firearms.

These operations have resulted in 56 convictions for a total of 208 years custodial sentence, and there are a further 84 suspects who are awaiting charge, trial, or sentence.

As a result of these operations, 5 firearms and a vast amount of drugs have been taken out of circulation, including 40kg of Class A controlled drugs with a value of approximately £1,354,000. ROCU teams have also recovered approximately £800,000 in cash and two offensive weapons.

Bradford Police Control Room: funding for health and social care professionals

Mental health nurses and social workers will continue working in West Yorkshire Police's Bradford control room to support vulnerable people after I agreed further funding of £90k. The project is co-funded by Bradford District NHS Foundation Trust and Bradford MBC, and provides mental health staff to support police emergency call-takers who are dealing with vulnerable people.

Through the project, health and social care staff provide immediate advice to police, access clinical records, support and allocate Appropriate Adults and provide training to officers around mental health issues, ensuring those most vulnerable are signposted to the best support services.

Action against Human Trafficking

In June 2016 police in West Yorkshire joined forces with colleagues across the country to take part in action to tackle **human trafficking**. OPCC-funded officers from West Yorkshire Police's Human Trafficking Unit worked with the National Crime Agency as part of an initiative to tackle traffickers and safeguard potential victims.

As a result, a 35-year-old man was arrested on suspicion of conspiracy to commit human trafficking in Slovakia, while a 39-year-old man was arrested for the same offence in France. Both were arrested in connection with alleged human trafficking offences in West Yorkshire.

Criminal justice system is effective and efficient

- ✓ Creating confidence
 - Stop and search
 - Crime recording
- ✓ Ensuring integrity

We can make a great impact on crime rates in West Yorkshire by working to stop offenders **re-offending**. This year I have been able to award Safer Communities Fund grants to several third sector organisations who work to support offenders on release from prison. Tempus Novo is one such organisation, and their partnership with Winder Power in Leeds makes an important impact in the rehabilitation of offenders by offering them a route into employment.

West Yorkshire Police's Integrated Offender Management programme (IOM) is another important factor in reducing re-offending. Previously, offenders linked to acquisitive crimes were monitored through IOM, but participants will now be identified by the threat, risk and harm they pose to the community in which they live. The inclusion of the management of Domestic Abuse (DA) offenders through IOM is an example of this new approach.

Conviction rates in our Magistrates and Crown Courts have improved over the past 18 months. The conviction rate at Crown Courts is now 81.6% (April – August 2016) which is one percentage point higher than in 2014/15. However, the ineffective trial rate has increased slightly over the same time period. I hope to see further improvements in these rates with innovations I have invested in through the Police Transformation Fund such as Body Worn Video, and mobile devices which allow police officers to report and record crime details remotely.

HM Inspectorate of Constabulary's (HMIC) inspection of West Yorkshire Police's effectiveness, efficiency and legitimacy (**'PEEL' Inspection**) gives the public a measure of how their local police force is performing against national standards. The HMIC's assessment of the force was updated in 2015/16 and West Yorkshire Police achieved a GOOD rating in each classification.

West Yorkshire Police's recommended areas of improvement by HMIC included external engagement and general communication with the public. Overall this was a very positive inspection report and testament to the leadership and achievements made within a difficult financial climate.

On West Yorkshire Police's use of **Stop and Search** powers, a HMIC report from September this year has recognised that the force is fully compliant with Best Use of Stop & Search (BUSS) protocols. WYP's use of stop and search has been in decline for several years.

It is now two years since HMIC released their critical report into police **crime data integrity** in England and Wales. Since then, West Yorkshire Police have invested a great deal of effort to ensure that their crime recording practices meet high standards of accuracy. The programme of reform of crime data initially concentrated on the correct recording of serious, violent, and sexual offences, and has since moved on to address other crime types. I was pleased to see that the force's intensive work on new recording practices was recognised by HM Chief Inspector of Constabulary, Sir Thomas Winsor, in November last year.

I continue to monitor WYP's work on crime data integrity at my quarterly performance review meetings with the Chief Constable. The launch of the new 'Force Crime Management Unit' is a good example of the commitment being made to bring best practice to their operations.

Investing in Body Worn Cameras

Our £2M investment in body worn video cameras (BWV) is a major step forward in enhancing transparency, accountability, and public confidence. Cameras worn on officer's uniforms collect live footage of crime incidents, greatly improving the quality of evidence within the early stages of an investigation. Acting as an 'independent witness', the cameras allow more informed decision making during investigations by the Crown Prosecution Service and the Courts.

There is a significant impact for victims and witness too; BWV can help reduce the number of occasions when a victim or witness has to attend court by encouraging more early guilty pleas. There is also evidence that people's behaviour changes when they know they are being filmed by BWV and incidents can then be resolved more effectively.

New Technologies Applied to Integrated Offender Management (IOM)

Satellite tagging of offenders has been seen to significantly reduce the reoffending rates of those who have taken part in IOM programmes. In the past, West Yorkshire Police have used tagging to manage acquisitive crime offenders linked to burglaries, but the force is now exploring the use of tagging to manage a 'risk of harm' cohort of offenders, which includes perpetrators of domestic abuse, CSE, and organised crime.

Satellite tagging has not only proven itself to be a cost effective way of managing offenders, it has been welcomed by offenders for its capacity to rule them out of crimes and avoid unnecessary arrests and investigations. Alongside this new IOM framework, a wider programme of drug testing is being implemented to ensure that participants are receiving the right support to steer them away from offending behaviour.

WYP is currently working on a programme of voluntary tagging of 70 domestic abuse offenders.

Leeds Youth Panel

In Leeds, the Young Offenders Service and West Yorkshire Police have developed an out-of-court disposal framework for young people in the city. The *Leeds Youth Panel* was initiated in May working in conjunction with volunteers representing the community.

The panel examines cases of lower-level youth offending, and works to devise a community-focussed resolution. The victim's views; the community impact; offender remorse; and the views of other agencies involved are all considered before the Panel agrees an outcome which satisfies the victim and prevents further offending.

The Youth Panel encourages joint decision making between the police and the YOS and provides safeguards against inappropriate disposals, including inappropriate repeat cautioning and unnecessary entrance into the criminal justice system

Communities are listened to and involved

- ✓ Listening to you first
- ✓ Engaging with young people and other minorities
- ✓ Providing a voice
- ✓ Involving our communities

As Police and Crime Commissioner for West Yorkshire it is essential that I understand the needs of our local communities. I spend as much time as possible out in our communities learning about the work partners and neighbourhood groups carry out to make a difference to peoples' lives. Over the past 18 months I have visited almost 200 community organisations – each one giving me an insight to the challenges people face across our five districts. My casework team receive roughly 100 new enquiries from members of the public each month, and thousands of residents have also responded to my consultation surveys, such as the *Feelings of Safety* survey, and the *Community Conversation*, where I asked people for their views on how best to fund our police service. Through this engagement, people tell me about the issues which affect them personally and in the wider community. They have been clear about what priorities they want me to address and about what more I can do as Police and Crime Commissioner.

Much of my engagement this year has included key messages to reassure specific communities who are concerned with issues such as hate crime, radicalisation, and safeguarding. Our communities in West Yorkshire continue to be affected by national and international events, and people rightly ask me what I am doing to address the West Yorkshire dimension of these issues.

I have made it clear that there is no place in West Yorkshire for those who foster hatred and intolerance, and I have worked directly with the lesbian, gay, bisexual and transgender community both and Bradford and Leeds Pride and at a specific meetings following the Orlando nightclub shooting. I have also met with the Muslim Community Safety Forum this year to receive their conference report on anti-Muslim hatred. I will continue to work with them, and other community groups, in the year ahead.

My Youth Advisory group (young people aged 13-21) is now in its third year. As well as continuing to offer advice on campaigns and policy, they assist our work in specific areas including Hate Crime, Stop and Search, Police Officer Recruitment, Safeguarding and Cyber Crime. In the last year they have also met and worked with other youth organisations including *Prison Me! No-Way!* This is a national educational charity which aims to raise awareness amongst young people about the causes, consequences and penalties of crime.

I have also engaged with the Police Explorers Programme. It is aimed at young people between the age of 16 and 18 and enables them to gain an insight into many different aspects of policing across West Yorkshire. This innovative programme runs from seven different police stations around the county.

Finally, I am grateful to the 5,000 residents of West Yorkshire who took the time to respond to my *Your Priorities, Your Plan* consultation following my re-election. Your feedback has played an important part in shaping our thinking as we devised the new Police and Crime Plan in the autumn.

Kirklees Council – Peace Project

The Safer Kirklees Young People’s Prevent Engagement Team was successful in their bid to the Safer Communities Fund in summer 2015. The team work with young people and their wider networks to promote community cohesion and protect those most vulnerable to radicalisation and exploitation.

Working in partnership with the Peace Museum, this project will stage a touring exhibition, entitled *Choices*, delivering workshops for school children and students. Workshop participants will explore issues around war, peace, radicalisation and extremism, learning from past and present to inform the future. The workshops help support schools in the delivery of the new ‘Prevent Duty’ to help stop people being drawn into extremism.

Bradford Student Guardianship Scheme

Student Guardianship schemes provide students of public service, criminology, or related courses, the opportunity to work alongside a local PC or PCSO ward officer in serving their community. Typical patrols include:

- Providing reassurance and crime prevention advice in locations where burglaries have been reported.
- Working with the fire service in areas where nuisance fires have been reported.
- Using Speed Watch indicators to advise motorists regarding their speed.

Bradford District’s Neighbourhood Support Hub recognised the success of the existing partnership with Bradford College and have since established similar links with Bradford University, Bradford Grammar School, Bradford Girls School and Motiv8 in Wyke.

Safer Communities Fund – preventing crime in our districts

154 Safer Communities grants were allocated during 2015/16 – helping support valuable work to tackle crime and associated social issues across West Yorkshire:

A SCF grant allowed the **Black Health Initiative (BHI)** to produce an educational DVD for young people on Female Genital Mutilation. The DVD featured a performance from local students challenging the threat of FMG, and featured a personal case study from a Leeds woman who is a survivor of the abuse.

The project aimed to help communities with residents at risk of FGM by providing a resource to raise awareness amongst schools, safeguarding bodies, public health services, Third Sector organisations, Border Agency, and police.

In Bradford, the **Manningham and Girdlington Influencing Change** project (MAGIC) has worked with young people to reduce the risk of offending within the Asian community. A SCF grant allowed MAGIC to build relationships with the Eastern European community in Bradford West and help deter young people from a life of crime.

Women’s Health Matters (WHM) works with women in Leeds to tackle health inequalities in the city. Their *Rainbow Hearts Safety Network* works with women seeking asylum to prevent vulnerability to exploitation and domestic abuse. The project will train women to disseminate crucial information about the legal and social infrastructure in the UK and build bridges with agencies like the Police.

Police and partners are resourced

- ✓ Protecting frontline policing
- ✓ Investing in people
- ✓ Innovating and investing in our communities
- ✓ Delivering together

Frontline policing

My refreshed Police and Crime Plan published in 2014 set out key objectives for making sure that police and partners were adequately resourced to deliver on our shared outcomes. We have been operating in times of unprecedented cuts to the public sector which has brought additional pressures to bear. Since 2010, we have seen almost 2,000 police jobs cut here in West Yorkshire, and our policing budget reduced by £147m.

West Yorkshire Police have responded by reshaping the organisation to maximise the proportion of police officers working in frontline operational functions. This proportion has remained high, staying above 93% throughout this annual report period.

During 2016, West Yorkshire Police were able to recruit new police officers for the first time since 2010. Almost 300 have been recruited this year, and a further 300 are expected next year. Alongside this, I have been able to protect the number of PCSOs. This means that we are on track to reach our ambition of having 5,000 officers by March 2018.

The recent *Positive Action* recruitment campaign has seen West Yorkshire Police striving to build a workforce which better represents the people it serves. The campaign successfully encouraged applications from under-represented groups, and across the latest three recruitment rounds, 17% of applicants have been from BME groups.

These programmes have been funded through my decision – which was supported by the Police and Crime Panel – to increase the council tax precept by £5 per year. It has provided a step towards rebuilding our workforce and better serving our communities.

Investing in people

Our greatest asset is the dedicated police officers, staff, PCSOs, Special Constables and volunteers who work to keep our communities safe. I support the Chief Constable's drive to build a high performing police force in this county, equipped with the right skills to deliver the vision we have for policing. The recently launched WYP *People Ambition* programme is focused on developing skills, providing opportunities for progression, and championing those who drive forward improvements in service delivery.

Delivering together

My Police and Crime Plan is a plan for all partners - no single organisation can be expected to deliver it alone. I have continued to bring partners together in various forums such as my Partnership Executive Group, the Community Safety Partnership Forum, and priority-led conferences to build better joint-working practices with shared resources.

In December 2015 I held a Partnership Transformation Event which was attended by key stakeholders across West Yorkshire to identify and discuss the joint threats and challenges faced by our organisations. Work streams around mental health, radicalisation, adult and child safeguarding, and substance misuse were identified through this meeting. These priorities have been captured in the Police and Crime Plan 2016-2021 to help guide partnership work over the next five years.

Frontline Technology

I have made key investments in new technologies which have made a big impact on police officers on the frontline. Handheld Mobile Devices have now been supplied to over 4,000 officers and PCSOs. This mobile technology replaces old notebooks, and allows officers to spend more time out in our communities when on duty. Developments in software and apps now means more policing tasks can be completed on the devices, and less time is spent in police stations working at computers.

Body Worn Cameras have also been rolled out across much of West Yorkshire Police following extensive pilots. They are not only helping to improve confidence around transparency and accountability across West Yorkshire Police, but are also helping to capture better evidence and secure more convictions.

ANPR Investment

Road safety continues to be a key priority for the public and partners of West Yorkshire and I have maintained a focus on it through my Police and Crime Plan. An important development has been our investment in Automatic Number Plate Recognition (ANPR) technology across the county. We have already seen some impressive convictions and outcomes. In order to promote this work further I have also taken on the role of Lead PCC for the ANPR National Transparency and Oversight group, which will allow us to continue building on the successes of this technology.

West Yorkshire for Innovation (WyFi)

The OPCC funded *West Yorkshire for Innovation* team (WyFi) is leading the way with a number of pioneering research projects.

WyFi are managing a Police Transformation Fund project which will explore new imaging solutions that allow crime scene evidence to be digitally transmitted for rapid analysis.

WyFi is also carrying out research into predictive patrol plans, which utilise real-time digital mobile systems and management processes.

WyFi's ground-breaking work is often focussed on emerging threats - Project ATHENA aims to empower citizens engaged in crisis events. The project is near completion and has harnessed the popularity of new communication media to enable effective communication and improved situational awareness during a crisis, both for citizens and first responders. Project TENSOR will provide a terrorism intelligence platform to law enforcement agencies for the early detection of terrorist activities, radicalisation and recruitment.

National Police Air Service at Carr Gate

In July 2015, I was delighted to welcome HRH Duke of Edinburgh to officially open our £38M training facilities at Carr Gate. The complex includes the latest firearms, public order, and driver training facilities, alongside a modern class-based training centre at Bishopgarth House.

Carr Gate is also home to the region's police helicopter base, managed through the National Police Air Service (NPAS). As chair of NPAS, I was pleased to see Phase 1 of the project achieved this year, with all police forces in England and Wales now committed to the project. NPAS is a unique national collaboration which delivers a more efficient and effective service to contributing police forces. NPAS helps save over £1million in West Yorkshire, and an estimated £15million across England and Wales.

Performance Indicators

Objective	Measures	West Yorkshire		
		12 months to Sept 2015	12 months to Sept 2016	Trend over time
Make communities safer by tackling all forms of crime	Total recorded crime	+19%	+22%	Slight deterioration
Reduce the risk of domestic burglary in West Yorkshire	Recorded burglary dwelling (TARGET – performance to be better than similar forces and partnerships)	+16%	+12%	Slightly improving*
	Risk of household crime	12.5%	10.7% (Jun 16)	Slightly improving

There were 220,249 crimes recorded in West Yorkshire in the 12 months to September 2016, which is an increase of 22% on the same period last year. Much of this increase is due to improvements in recording practices stemming from the HMIC Crime Data Integrity (CDI) inspections in 2014. West Yorkshire Police carry out forensic analysis of their crime figures in each quarter. Their latest analysis shows that “real” crime has risen by around 4% over the same period.

Domestic burglary has risen by 12% in the 12 months to September 2016, compared to the previous year which saw a 16% increase. Recording of burglaries has been greatly affected by CDI improvements - this year’s results suggest the impact of new recording practices is lessening.

Respond to reports of anti-social behaviour in a way that victims are happy with	Satisfaction with service delivery	80.1%	77.7%	Deteriorating
Respond to reports to anti-social behaviour in a way that communities are happy with	Proportion of residents saying anti-social behaviour has got worse over the last 12 months	12.5% (Mar 15)	13.2% (Mar 16)	Performance maintained

77.7% of ASB victims are satisfied with the service that they have received in West Yorkshire in the last 12 months which is a decrease of 2.4% the same period last year. Unfortunately the ASB satisfaction rate has started to decrease across three of the five districts with Calderdale showing improvements.

I will be re-launching my Public Perception Survey in 2017 which will give us greater indications of public confidence around ASB.

Improve the quality of support provided to victims of crime and incidents	Satisfaction with overall service	86.8%	81.3%	Deteriorating
Improve the outcomes for victims of hate crime/incidents	Satisfaction levels for racist incidents	83.9%	80.8%	Deteriorating
Protect those who are affected by domestic abuse	Repeat victimisation rate for domestic abuse	35.6%	39.3%	Performance maintained
Increase identification of those children at risk of harm	Number of children supported through safeguarding activity	15,353	16,003	Improving

Overall victim satisfaction has reduced over the last year by 5.5% and now stands at 81.3%. I have discussed this downwards trend with the Chief Constable throughout the year and we have identified that changes in satisfaction levels have been associated with different factors, such as the public’s ease of contact with the police (e.g. through 101), and in particular, changes to the Police’s response to attending certain vehicle crimes.

The repeat victimisation rate for domestic abuse has continued to rise since changes were made to the way that domestic incidents were recorded (the 39.3% victimisation rate is over six percentage points above the level recorded in

September 2014). This higher repeat-victimisation rate may not necessarily reflect poor performance; it may signify that WYP are identifying more repeat victims, or that there is now a greater willingness for victims to report crimes.

The number of children protected through safeguarding activity in the 12 months to September 2016 was 16,003, which was a 4.2% increase on the same period in 2015.

Objective	Measures	West Yorkshire		
		12 months to Sept 2015	12 months to Sept 2016	Trend over time
Create a more effective criminal justice system that has the victim's needs at its heart	Conviction rate	Mags 84.2% ¹ Crown 81.1% ¹	Mags 85.7% ² Crown 80.5% ²	Improving
	Ineffective trial rate	Mags 15.4% ¹ Crown 16.1% ¹	Mags 15.2% ³ Crown 15.9% ³	Slightly improving
Improve the outcomes for victims of sexual violence	Conviction rate for sexual offences (excluding rape)	79.2% ¹	84.5% ²	Performance maintained
	Conviction rate for rape	66.4% ¹	68.1% ²	Performance maintained
Reduce the re-offending of persistent criminals who cause harm to our communities	Re-offending rates of adults	25.6% (Sep 13)	25.4% (Sep 14)	Performance maintained
	Re-offending rates of young people	38.5% (Sep 13)	36.6% (Sep 14)	Slight deterioration

Re-offending measures are based on all adult and young offenders in West Yorkshire and draw on data published by the Ministry of Justice. The latest data for adults (for the 12 months to September 2014), records reoffending at 25.4%, which represents a stable rate across time. This rate is slightly lower than the Yorkshire and Humber average.

The latest data for young people over the same period is a reoffending rate of 36.6%. This is in line with the national average and is slightly (but not significantly) reducing over time.

Maximise the proportion of police officers engaged in operational activity	% of police officers in operational functions	94.3%	93.1%	Performance maintained
Strive for a police workforce that is representative of the communities it serves	Proportion of police workforce from a minority ethnic background	5.3%	5.2%	Performance maintained
Increase the confidence of communities by working with partners in the criminal justice system	% confident that the CJS is effective	39.5% (Mar 15)	47.0% (Mar 16)	Improving
	% confident that the CJS is fair	58.8% (Mar 15)	62.3% (Mar 16)	Improving

The proportion of the West Yorkshire Police workforce engaged in operational activity remains consistently high at 93.1% and despite a slight drop over the past year, still compares favourably to other forces. Over the last year, 4,400 members of frontline staff have been issued with Mobile Devices which gives them more flexibility around where they do their work. This means that they can stay out on the frontline for longer, rather than having to return to the station.

* Due largely to the impact of crime data integrity.

¹ 2015/16 total

² Jul-Sept 2016

³ Jul-Sept 2016