



WEST YORKSHIRE POLICE AND CRIME PANEL

20 April 2018

Performance Update – Mental Health

Introduction

This report aims to provide an overview of activity against delivery of the Police and Crime Plan. Each Police and Crime Panel meeting will focus on one priority from the Plan, looking at the five areas identified below. Additional briefing papers will be provided where applicable however this summary will pull together key information from the briefing papers under the relevant sections.

Background/Context

Safeguarding and protecting vulnerable people has been a key outcome of the PCC's Police and Crime Plan since the first was published in 2013. Within this has been 'Mental Health' as a key priority. Below is the narrative from the latest PCC's Police and Crime Plan 2016-2021:

"We have seen some great successes in how people with mental health issues are treated and supported within West Yorkshire whether they are victims or suspected perpetrators of a crime. However more needs to be done to reduce the risk of those with mental health issues both committing and becoming victims of crime. Through the Mental Health Forum I will make sure that partners are working together to collectively support people with mental health issues who find themselves in the criminal justice system and look for opportunities to intervene at the earliest stage."

Progress and Key Challenges

2014 – Wakefield Youth Offending Team chosen to take part in a national pilot of Liaison and Diversion services in the district.

2015 – Establishment of the West Yorkshire Criminal Justice and Mental Health Forum chaired by the PCC, Terms of Reference attached as Appendix A. This forum has brought together key partners and by working together has meant early recognition of the challenges faced when dealing with mental health, the complexity regarding the footprint of partners involved and new legislation, whilst ensuring a commitment to work through issues collectively in order to best support those in need.

2016 – Funding through the PCC's Partnership Executive Group was provided for Mental Health Nurse services within the District Control Rooms in Bradford and Leeds in partnership with the relevant CCG and Council.

Children and Young People facility opened at the Becklin Centre in Leeds.

Funding secured from the Department of Health's 'Places of Safety' scheme.

Haven facility opened in Shipley offering urgent mental health crisis care for adults and Safer Space facility for young people opened in Bradford, both supporting individuals from Bradford, Airedale, Wharfedale and Craven

2017 – Liaison and Diversion service expanded in to Leeds.

2018 – Launch of Liaison and Diversion in Bradford during February.

West Yorkshire wide Appropriate Adults service launched in April, replacing previous local arrangements.

Key statistics:

S.136 Detention Figures across all districts (a district by district breakdown is available in the additional information):

	Dec 2016	Nov 2017	Dec 2017
All districts	135	109	60

Arrests with mental health factor:

Year	Total Arrests	- of which MH factor	%
2015	51269	20706	40%
2016	52243	21680	41%
2017	48669	21069	43%

The above represents the total number of primary arrests during the period

- with the number of which where the Risk Assessment indicates MH issues from the following question;
"if you are suffering from mental health problems, depression or considered mentally vulnerable we must put specific support in place. Do you need this support?"

Challenges: It has been identified that officers are facing significant difficulties when dealing with mental health crisis situations where the individual is in a private dwelling as a S.136 arrest is unlawful in these circumstances. Necessary action in the best interests of the individual to protect life and safeguard could result in a breach of human rights with regards to privacy and liberty. National leads in this field are aware of this issue and it is the subject of ongoing debate.

Ensuring equity and sustainability of provision across West Yorkshire in particular with regards to mental health nurses within the District Control Rooms, Liaison and Diversion services which now covers 3 of the 5 districts and Health Based Places of Safety.

Managing the demand implications and impact of Mental Health on police, partners and local communities and ensuring that current interventions are effective, especially with regards to the most complex cases. Work is ongoing to identify the Top Ten most complex and high risk cases in each district and partners will then be assessing whether current support is working and looking at solutions if not.

Ensuring the continued compliance with legislation in particular with regards to the use of ambulance or alternative vehicles to transport people to Health Based Places of Safety quickly. This is an area that will be specifically included in the new training being rolled out during 2018.

Working with WYP and Partners

The Community Outcome Meetings (COM) between the Chief Constable and the Police and Crime Commissioner focus on important policing and community safety issues which are of a high public interest. The aim is to offer greater transparency to communities on how the PCC holds the Chief Constable to account on these important issues.

A report on Mental Health is received twice yearly at COM as part of an agenda focused on 'Supporting Victims and Witnesses', with the latest being discussed on 20 February 2018. The draft minute from the meeting held on 20 February is attached as Appendix B,

this minute is due to be agreed at the next COM meeting on 17 April. The reports and minutes are published on the PCC's website.

At the meeting held in February the PCC asked a number of questions to gain assurance on the following:

- the main risks to be managed by the police service over the coming months
- reassurance that the reduction in recorded Section 136 data was not due to reluctance of officers to make an arrest
- vehicle availability and the use of triage vehicles alongside ambulances
- challenges to the police with regards to Government funding of Health Based Places of Safety and the equity of provision across West Yorkshire
- risks once Big Lottery funding for West Yorkshire Finding Independence ended in 2020
- scope for the police to support the development of better prevention and early intervention strategies around mental health

Guidance produced by The Royal College of Emergency Medicine in conjunction with the College of Policing following the legislative changes in 2017 is attached as Appendix C. This includes 2 flowcharts outlining the journey of a patient experiencing an apparent mental health crisis from their first interaction with the police through attending the emergency department in hospital. Whilst in principle this process is followed by police officers in West Yorkshire it is worth noting incidents are often unique and all will be individually assessed in order to proceed in the best interests of the person(s) involved.

Through the Criminal Justice and Mental Health Forum the PCC is ensuring that partners are working together with the police to improve services.

Strong and productive partnerships exist in all districts. Much effort has gone into the relationship between WYP and the three Mental Health Trusts working in West Yorkshire, particularly as it is these trusts who operate the health based places of safety. There is now a weekly conference call between the police, health and other key partners to update on key cases and share progress. The Safeguarding Governance Unit are involved in the work of the Mental Health Vanguard, Blue Light Collaboration and also represents West Yorkshire at the National Mental Health Forum.

All 5 policing districts have mental health nurse provision working within police stations or district control rooms. These arrangements do differ across the districts however and further detail is available in the Additional Information.

Data from Leeds has shown that the MH nurse supported the police in dealing with approximately 5000 logs during a 13 month period through 2017 and late 2016.

Liaison and Diversion is currently available in 3 of the 5 districts however future plans exist to expand this to cover all of West Yorkshire in the coming years.

Officers now attend strategy meetings with Social Care and other partners where necessary to look at support required for young people repeatedly reported as missing or victims of CSE. A similar partnership approach is also being progressed with regards to vulnerable adults and partners within Adult Social Care and Health.

Aims and Future Delivery

The Priority Plan for Mental Health is attached as Appendix D. These plans will be refreshed, renewed and are work in progress but we will report on our delivery against these Priority Plans in public facing Community Outcomes Meetings.

Work is currently ongoing to look at the current provision of Mental Health nurses in the District Control Rooms and discussion is taking place between the PCC and WYP and within the NHS. Future plans will look at the possibility of a West Yorkshire wide partnership approach to delivery on a district level and look to agree a longer term funding formula.

Liaison and Diversion is expected to be expanded to cover all 5 districts in West Yorkshire however timescales have not been confirmed.

The Criminal Justice and Mental Health Forum will continue to have regard for and encourage discussion between criminal justice partners and colleagues from health organisations. It will consider the progress of the Sustainable Transformation Plan (STP) and offer support where applicable.

Other focuses of this forum will be the therapeutic support offered to victims of crime and a greater emphasis on early intervention and prevention in order to try and avoid individuals reaching a crisis point.

OPCC staff will continue to promote the Safer Communities Fund to third sector and community groups including those who provide services to support mental health issues.

Resources and Funding

PCC funding has been made available through the Partnership Executive Group Innovation Fund for the Bradford and Leeds DCR mental health nurses and this commenced from 2015 in partnership with the local CCG and Council. To date (2015-2018) the total funding provided is:

Bradford £213,092
Leeds £181,499

Capital funding has been secured from the Department of Health for Health Based Places of Safety and the latest application for funding is still awaiting a decision.

The PCC has contributed £60,000 over 3 years to support a West Yorkshire wide Appropriate Adults service in conjunction with the 5 Youth Offending Teams.

Investment has been made across 3 districts for Liaison and Diversion services.

Most recently in Grant Round 12 of the Safer Communities Fund (awarded in December 2017), 33 projects were successful with grants. Of those 33, 20 projects selected Mental Health as one of the priorities that their project would aim to improve (as well as a number of other priorities) in their communities; showing the importance of this issue and how a number of factors can affect an individual's mental health. This totalled £92,325.65 of grant monies. In Grant Round 13 announced on Friday 6 April, 16 projects tackling mental health (amongst other priorities) awarded £65,039.02 in total.