



WEST YORKSHIRE POLICE AND CRIME PANEL

11 December 2015

STRATEGIC POLICING REQUIREMENT

1. Introduction

The Strategic Policing Requirement (SPR) was first issued in July 2012, in accordance with Section 77 of the Police Reform and Social Responsibility Act 2011. Police and crime commissioners and chief constables are required to have regard to the SPR in exercising their respective roles. In West Yorkshire discussions are held between the PCC, OPCC staff and the T/CC at joint planning days regarding strategic assessments which set out the overall approach, context and inform the Police and Crime Plan, budget priorities and decisions taken by the PCC and T/CC going forward.

The Home Secretary has since engaged closely with policing and other partners to review the SPR and a revised version was published in March 2015. The new version introduces Child Sexual Abuse (CSA) as an additional national threat and reaffirms the validity of the existing threats: terrorism, serious and organised crime, cyber security incidents, public disorder and civil emergencies.

Chief Executive, Fraser Sampson, sat on the ministerial planning group for developing the SPR and ran significant stress testing programmes prior to its establishment. Currently the PCC is represented on the West Yorkshire Local Resilience Forum.

National discussions have also taken place with involvement from the PCC, T/CC Dee Collins and Fraser Sampson about the changing threat from recent terrorism activity and that this impacts on several of the SPR arrangements. Fraser sits on the Specialist Capabilities Programme Board which is looking very closely at the capabilities and capacity issues set out in this paper.

There is also very serious and significant consideration being given by NPAS to the changing requirement for counter-terrorist capability, in particular the movement of Counter Terrorist Specialist Firearms Officers around the country. The PCC as Chair of the National Strategic Board and T/CC Dee Collins as Lead Local Chief Constable are centrally involved in understanding the strategic requirement and scoping how that can be met.

2. Child Sexual Abuse/Exploitation

Capacity/Contribution

Forming outcomes of the force Safeguarding Review capacity and contribution to tackling CSE has increased significantly and the force is well placed to tackle CSE although this remains a significant challenge.

All 5 Districts now have dedicated investigative resources to tackle both current and non-current (legacy) CSE investigations. From £1.5m funding provided by the OPCC these investigative resources have also been supplemented by a further 30 civilian investigators recruited to tackle CSE legacy cases.

The position of contribution from these resources as of 31 October 2015 and demand across the force area was; 230 ongoing current (live) investigations and 54 legacy investigations. These investigations involve some 244 identified victims and 300 identified perpetrators.

Capability

All of those police investigative resources engaged in CSE investigations are accredited investigators to PIP level 2 standard and specialist child protection investigators. The civilian investigators recruited to support legacy investigations are predominantly former police investigators of long standing and with considerable child protection experience but also working alongside investigators with previous experience in child social care positions.

Consistency

All District's CSE investigation teams operate independently but to common and consistent operating procedures. Consistency of District Service Delivery is managed and monitored by the Safeguarding Central Governance Unit a central Unit forming part of the Force Performance Improvement Unit. Further District Safeguarding leads are held to account for quality and consistency of service delivery by the ACC for Crime and Safeguarding.

Forming part of the Force's Safeguarding Review a suite of standard operating procedures including tackling CSE have been developed for Districts to work to, these supporting consistency of delivery across the force.

Connectivity

Is secured both in terms of regional and national policing activity through the Regional CSE co-ordinator and nationally through the National Crime Agency CEOP Command.

In terms of partnership connectivity and engagement this is secured at District level through the implementation of Multi Agency Safeguarding Hubs and Joint Investigation teams now in place in all Districts. These Units provide for joint assessment and working arrangements with statutory partners in local authority child social care, education and health together with other third and voluntary sector

(eg Barnardos). Further support and connectivity has been provided by the appointment of the CSE coordinator within the OPCC.

3. Protective Services Operations

The West Yorkshire Police target in respect of Protective Services Unit (PSU) level 2 trained officers, (those who are accredited to a Public Order Trained National Standard), stands at 1125 officers or 45 PSU's (where a PSU consists of 21 PC's, 3 x Sgts and one Inspector).

This figure allows us to meet the requirements of the National Mutual Aid arrangements.

To achieve this target there are 17 scheduled courses throughout 2015 /16. This will be not only to train initial PSU skills but to refresh those having held their level two which expires after 12 months.

In the 11 courses so far we have trained 667 officers, of which 116 are "new" PSU officers. There are still others within force who are current in terms of their accreditation but still require refresher training before April 2016, therefore the current total of PSU 2 is actually 1330 officers across the Federated ranks and including our level 2 trained Special Constables. So, in excess of our Force target at present. The figure can change daily as officers reach their 12 month mark and 'drop-off' the list prior to being refreshed.

There are still a further 458 officer training places available until April 2016.

4. National Cyber Security

Capacity and Contribution

During 2015 the PCC took the decision to prioritise and fund the setting up of the Cyber Crime Team as part of the additional £3.5m agreed to support the emerging threats of Cyber, CSE and Human Trafficking and the realignment of resources to safeguarding and protecting the most vulnerable generally. One element of this funding was a dedicated Human Trafficking Team and a strong lead from the PCC and the OPCC in setting up the West Yorkshire Anti-Trafficking Network taking a main role regionally and nationally with victim referrals.

On 5/10/15 West Yorkshire Police Cyber Crime Team became operational. The team is funded until March 2017. The aim of the team is to protect the most vulnerable by embedding cyber-crime techniques and skills into mainstream investigation and to provide enhanced cyber support.

The team is made up of 5 Cyber Officers – recruited from academia, GCHQ, Cyber/Trading Cyber Standards team. All have degrees in computer related subjects including computer forensics and ethical hacking. In addition there is a Cyber Analyst, Detective Sergeant and Detective Inspector. All have undergone intensive training in relation to criminal investigations, RIPA and other related subjects.

The benefits of having police staff specifically recruited with cyber skills has been significant. They are already highly skilled and have improved WYP ability to tackle all aspects of cyber crime. They are aware of cutting edge methods and techniques to gather digital evidence in an ever changing technological landscape. Together with the additional training as described previously, they have applied an investigative mind set to cyber investigations.

Each Cyber Officer has responsibility for researching cyber related subjects – Dark Web, Open source/social media, technological developments/networking, new devices/products and new methods of offending. This is a continuous process which feeds into the prevent, prepare, protect, pursue strategy. Ensuring that the research also relates to key areas of business -safeguarding, counter terrorism, serious and organised crime and volume crime.

The Cyber Crime Team and Leeds Beckett University won a funding bid from the Police Knowledge fund for £650, 000 with the aim of identifying knowledge gaps from the call taker, investigator and Crown Prosecution Service. It will also identify the application of new technology to assist in traditional/cyber investigation. The bid has started and will continue for 18 months. It will establish WYP Training Centre at Carrgate as the Centre of Excellence of cyber crime in the UK and will generate income for WYP

On 30/9/15 WYP Cyber Crime Team was inspected by the Officer of the Surveillance Commission who endorsed the proposed Internet Investigation policy.

WYP have 30 trained digital media officers can provide a communication/digital strategy volume and serious crime. In addition WYP have 280 mainstream cyber trained officers who are qualified to conduct internet enquires and capture digital evidence.

Capability

WYP Cyber team is the conduit of information from Districts/PSC and the Yorkshire and Humberside Regional Cyber Crime Unit. Who report to the National Cyber Crime Unit.

Cyber-crime intelligence is flagged on Niche and as such is accessible to the Regional Intelligence Unit (RIU) through this medium. Nationally this would be accessible via PND. Any intelligence deemed worthy of immediate action would be routed via the 24 hour Intelligence Management Unit following evaluation to the RIU and included in the 10am daily regional phone briefing.

Cyber crime is one of a number of serious crime types that are regularly checked and analysed for organised crime involvement and subsequent scoring on the OCGM tracker database.

Scanning remains ongoing. As cyber investigations develop the development of OCG's will become more prevalent, an analyst is currently conducting a review of all recorded crime and identifying trends / new and emerging OCGs etc.

Reporting cyber crime to Action Fraud in accordance with Home Office counting rules. Processes are in place to report cybercrime to Action Fraud in line with national guidelines. The Economic Crime Unit Assessment Hub is the force SPOC for all Action Fraud procedures.

Consistency

WYP are 94% compliant to the cyber capability framework actions created by the College of Policing. There are 65 capabilities which have been mostly achieved providing WYP with a consistent response to Cyber crime.

In addition the governance structure for delivery of the capabilities across the force is managed by the Cyber Strategic board chaired by ACC Foster.

In addition to this there is a cyber tactical board chaired by the Head of PSC attended by all Districts and relevant departments.

WYP have created an Independent Advisory Group attended by a range of partners from government and non-government organisations the aim is to share good practice and information concerning cyber issues.

Connectivity

WYP Cyber Crime Team have single points of contact allocated to each District and PSC. As already mentioned there is representation each month from all Districts/PSC and relevant departments via the cyber tactical board. Further the Cyber crime lead Detective Inspector meets with the Yorkshire and Humber Regional Cyber Threat and Reduction group.

5. Serious and Organised Crime

Capacity and Contribution

The tasking of resources follows a National structure which is cascaded down through the Regional teams and into force, this allows for collaboration of resources where required. Weekly reviews of intelligence ensure that the highest threats facing West Yorkshire are responded to but also daily tasking meetings are held at Chief Inspector level to direct resources appropriately to any emerging issues.

Cyber investigation skills are now embedded into daily working but with the support of a dedicated team to provide specialist knowledge and capacity for more complex cases. Capacity is further enhanced by working in partnership with academia and industry to provide specialist support and expertise where appropriate.

Capability

Intelligence is woven throughout all investigations and sits at the heart of tasking. Intelligence development teams are embedded alongside Investigators to ensure the flow of up to date accurate information is not interrupted during critical incidents.

West Yorkshire police has sufficient surveillance trained officers to be able to deploy a range of tactics with support from operational departments where required.

Cyber investigators are specialised in the investigation of serious, organised and complex Cyber-dependent crime and provide cover across the entire Region with the ability to respond promptly to any serious Cyber incident ongoing.

Consistency

All training for the skills Serious and Organised Crime Officers require is delivered alongside the College of Policing in order to ensure it is compatible with the Role Profiles set out by the National Police Coordination Centre. This ensures a national standard and allows officers from different forces to work together on a shared understanding.

Interoperability training has also taken place across the Force and Region to develop joint working practices and subject matter experts from within force sit on Regional and National working which influence this.

Best practice, such as performance frameworks, are shared throughout the Force and Regional teams to allow for consistent and comparable information. The purchase and use of equipment is also co-ordinated to eliminate duplication and allow for the sharing of technology.

Connectivity

West Yorkshire Police utilises many established networks such as the Regional Intelligence Unit, the Regional Asset Recovery Team and the Government Agency Intelligence Network. WYP has also been crucial to the formation of such as the West Yorkshire Anti Trafficking Network and is involved in Pilot schemes which will influence National best practice.

The tasking process we adopt flows from Force level right up to National and vice versa, incorporating the National Crime Agency. This allows for a better understanding of the threat, risk and harm facing not just the UK as a whole, but right down into our local communities too.

The Regional Cyber Crime team acts as the link between the West Yorkshire Cyber team (and equivalent in the other 3 forces) and the National Cyber Crime Unit sharing best practice and intelligence in both directions.

6. Public order

Capacity and contribution

As part of the national Mutual Aid arrangements, West Yorkshire Police are committed to the provision of fifteen Level 2 trained Police Support Units (PSU) and train personnel in accordance with this commitment. In doing so, annually, we train and refresh 1125 officers across the ranks of Constable to Inspector. This training is or will be fully compatible with the role profiles provided by the College of Policing once the training has been completed.

In addition there are many other public order and safety skilled officers which include, 41 Police Liaison Officers, 22 Public Order Tactics Advisors, 35 Bronze Commanders, 25 Silver Commanders, 18 Protest Removal Officers, 45 Evidence Gatherers, 8 Forwards Intelligence Team Officers and 37 PSU Commanders.

There are currently 9 mounted officers, 25 motorcyclists and 2425 Level 3 trained Public Order Officers.

Capability

The force trains all of its front line supervisors in Critical Incident Management, and all of the territorial districts each have Command Hubs from which incidents are monitored and managed by trained officers. Each also has a special operations facility where additional staff can be drafted in to support. The Protective Services Operations District has the Force Planning Unit, and members of that unit are on call 24/7 and can be turned out to set up and staff the Gold Command Room. This unit has a close working relationship across the force area with the Local Authorities Emergency Planning Units and work regularly on larger events with them and with partners from the Fire and Rescue Service and the Ambulance Service in particular.

Consistency

All of the public order training delivered in West Yorkshire is compliant and consistent with the standards which are set by the College of Policing. In terms of public safety and in particular around the issue of improvised explosive devices, West Yorkshire Police is the national co-ordinating centre for exercise Saton Force at Catterick Garrison, North Yorkshire. This exercise involves multi-force personnel and emergency services including those from Scotland, providing a greater opportunity for inter force consistency in approach to such instances.

Connectivity

West Yorkshire Police maintains its' mutual aid capabilities through training a requisite number of officers to the nationally agreed standards. Training takes place throughout the year. Mutual aid arrangements are practiced with regularity particularly with the neighbouring South Yorkshire Police Force in respect of high category football matches and larger scale demonstrations. Collaboration takes place frequently with the provision of Police Liaison Officers to protests and evidence gathering teams to build their skills and knowledge practically.

7. Civil emergencies

Capacity and contribution

As highlighted below, the West Yorkshire Local Resilience Forum (LRF) is co-chaired by West Yorkshire Assistant Chief Constable (ACC) Operations. It is managed by a West Yorkshire Police Inspector with Police Staff support. Continued training and exercising of Strategic Co-ordination Groups is conducted via the LRF 12 monthly Gold level exercise.

West Yorkshire Police are represented on all of the LRF Sub-groups and work in collaborations with the other blue-light services and partner agencies.

Capability

Agreements and understanding of any multi-agency response are in place through the LRF. The Force currently have specific plans in place to cover any civil emergency, which include the response to a major incident, Chemical Biological Radioactive Nuclear (CBRN) incident, severe weather and Terrorism. The LRF also have collective plan around severe weather, resources, evacuation and recovery and media protocols.

The force has Gold, Silver and Bronze command structures in place, including those for tier one risks. There are accredited Firearms, CBRN, Public Order and Public Safety Commanders at Gold, Silver and Bronze levels.

Strategic and Tactical Co-ordinating groups will be established in response to any major operation or incident. These would include the co-ordination of any multi-agency response. The Force also has a plan in place to activate an SCC (Strategic Co-ordination Centre) if required.

Numerous exercises have been conducted, which included, but not limited to Joint Emergency Services Interoperability Programme (JESIP), CBRN, severe weather, LRF Strategic Gold and mobilisation of resources.

Consistency and Connectivity

In order to meet responsibilities under the Civil Contingencies Act 2004, WYP would convene a Strategic and or Tactical Co-ordinating Group in the event of any civil emergency or major incident. This would be coordinated via the LFR and include other partners, as appropriate. West Yorkshire LRF is co-chaired by ACC Operations and managed by a WYP Inspector. The Force is represented on all of the sub-groups that sit as part of the LRF, and this enables a platform for information sharing across the other Category 1 & Category 2 Responders.

The LRF sub-groups co-ordinate the information sharing around specific incidents, for example the Interoperability sub-group have specific plans in place around the Multi-agency response to a CBRN or terrorist incident. There are also multi-agency LRF plans in place, for mass fatalities, severe weather, warning and informing, evacuation and recovery. All these plans are reviewed and updated on a 12 monthly basis, and are shared between relevant partner agencies.

JESIP has been fully established within West Yorkshire across the 3 blue-light services, and has also been shared with other LRF Partners via initial overview sessions. WYP continue to train and exercise around JESIP principles in cohesion with West Yorkshire Fire & Rescue Service and Yorkshire Ambulance Service, and inclusive of other LRF partners.

Resilience Direct is an information sharing system which is accessed and utilised by all LRF Partners. WYP will continue to develop the use of Resilience direct within Force and during the co-ordination of civil emergencies and major incidents.

