



**REPORT FOR THE WEST YORKSHIRE POLICE AND CRIME PANEL  
THE DEVELOPMENT OF THE NEW POLICE AND CRIME PLAN FOR WEST  
YORKSHIRE**

**KEY INFORMATION**

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Date: 16<sup>th</sup> July 2021

Subject: Initial planning for the development of the new West  
Yorkshire Police and Crime Plan 2021 – 2024

Report of: Tracy Brabin – Mayor of West Yorkshire

**BACKGROUND TO THE PLAN - MANIFESTO OVERVIEW AND THE 10  
MAYORAL PLEDGES**

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1.1 The Mayor's election manifesto set out my intentions for the new West Yorkshire Police and Crime plan; **'Safer communities: police on the streets, supporting victims rights'**. Key themes from the manifesto include:

- reinvigorate community and neighbourhood policing;
- a victim-centred response to crime;
- building upon the success of the West Yorkshire Domestic Violence perpetrator pilot;
- a zero tolerance to modern slavery;
- tackling anti-social behaviour;
- tackling drug crime
- tackling crime at its root through early intervention

1.2 The Mayor's manifesto contained ten mayoral pledges which she will be working over the next three years to deliver:

1.	Appoint an Inclusivity Champion to Work to Ensure that the Region’s Recovery Benefits Us All
2.	Support local businesses and be a champion for our regional economy
3.	Tackle the climate emergency and protect our environment
4.	Lead a Creative New Deal to Ensure Our Creative Industries Are Part of the Broader Recovery Strategy
5.	Create 1,000 well paid, skilled green jobs for young people
6.	Prioritise skills and training to ensure everyone in West Yorkshire has the skills they need to secure work
7.	Bring Buses Back Under Public Control, Introduce Simple Fares, Contactless Ticketing and Greener Buses
8.	Put keeping women and girls at the heart of the Mayor’s policing plan
9.	Recruit 750 More Police Officers and Staff to Fight Crime
10.	Build 5,000 sustainable homes including council houses and affordable homes

1.4 The Mayor will be developing the new Police and Crime Plan over the next 8 months with the Deputy Mayor for Policing and Crime in consultation with the communities of West Yorkshire, the Chief Constable and the Police and Crime Panel. It will build on the positive work of the previous PCC Mark Burns-Williamson and the current West Yorkshire Police and Crime Plan.

1.5 Work has already started on the development and formation of the new Police and Crime Plan for West Yorkshire 2021-2024 and the paper outlines the statutory duties and current thinking on the plan.

## **POLICE AND CRIME PLAN – STATUTORY DUTY**

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- 2.1 The legislation states that, “the PCC is required to issue a Police and Crime Plan as soon as practicable after taking office and, in any case, before the end of the financial year (31 March) in which the PCC is elected.”
- 2.2 The plan covers the 3-year term of the PCC/Mayor (not the usual 4 years due to the delay in the PCC elections from last year to this year). The PCC/Mayor may vary an existing plan or issue a new one at any time during their period in office and must keep the plan under review. In practice, most PCCs revise their plan annually to ensure it is keeping pace with developments in the policing, criminal justice and partnership landscape.

- 2.3 The Police and Crime Plan should determine, direct and communicate the Mayor's priorities for their local area during their period in office, including:
- the Mayor's police and crime objectives for the area;
  - the policing of the police area which the Chief Constable is to provide;
  - the financial and other resources which the Mayor is to provide to the Chief Constable;
  - the means by which the Chief Constable will report to the Mayor on the provision of policing;
  - the means by which the Chief Constable's performance in providing policing will be measured;
  - the services which the Mayor is to provide or arrange to support crime and disorder reduction, or help victims or witnesses of crime and anti-social behaviour;
  - and, any grants which the Mayor is to make, and conditions (if any) of those grants.
- 2.4 The objectives of the Police and Crime Plan and the actions that underpin them should be informed by:
- a comprehensive understanding of local needs and resources,
  - based on local performance data;
  - officer, staff and stakeholder consultation;
  - and financial information, amongst other resources.
- 2.5 The objectives outlined in a Police and Crime Plan should also be informed by:
- the elected manifesto which sets out the Mayor's pledge to the people and communities they serve;
  - the Strategic Policing Requirement (SPR) – it is a statutory requirement to include this in the Police and Crime Plan. The SPR is issued by the Secretary of State periodically, and sets out current national threats (e.g. terrorism, civil emergencies, threats to public order, Serious and Organised Crime (SOC), large-scale cyber incidents, child sexual exploitation etc) and the national policing capabilities required to counter them. The SPR structure and threats are currently under review with an expected revised SPR published later in 2021;
  - priorities of the local police force;
  - priorities of other partner agencies and other stakeholders.
- 2.6 In developing the plan, the PCC has a statutory duty to consult:
- the Chief Constable;
  - and local people and victims of crime.
- 2.7 Robust governance arrangements should be embedded to ensure that plans are the

product of effective consultation and informed by sound analysis.

- 2.8 Under the Public Sector Equality Duty (PESD) in the Equality Act 2010, the Mayor is required to have due regard to the need to eliminate conduct prohibited by the Act (such as discrimination, harassment and victimisation), advance equality of opportunity and foster good relationships between different people. The Mayor is committed to meeting these aims, and the Police and Crime Plan will contain a range of commitments and ambitions on equality, diversity and inclusion. It proposed that a discrete Statement on Equality and Diversity is produced and published in order to demonstrate a transparent assessment of the impact of the plan on equality and diversity.

## POLICE AND CRIME PLAN – NATIONAL POLICY DRIVERS AND THE WEST YORKSHIRE CONTEXT

- 3.1 The new West Yorkshire Police and Crime Plan is being developed against the backdrop of a complex national and local policy context. The plan needs to outline the strategic direction for West Yorkshire in terms of policing, crime, community safety and criminal justice. It also needs to provide a framework for local policing strategy and accountability, engaging with the public, understanding local issues and concerns, commissioning priorities and emphasis, provide system leadership across partners and stakeholders, and be able to shape and influence the national agenda.
- 3.2 The below PESTELO analysis outlines the main drivers for the plan:

Political	Economical
<ul style="list-style-type: none"> <li>• Mayor for West Yorkshire – Devolution deal</li> <li>• 10 Mayoral Pledges</li> <li>• National Crime and Policing Measures – increased focus on crime through National Policing Board/Home Office</li> <li>• Drugs – Ministerial priority and NPCC Strategy</li> <li>• Queens Speech 11 May</li> <li>• Change in political coverage of PCCs (impact consultation approach of the APCC)                             <ul style="list-style-type: none"> <li>- 8 Labour PCCs + 3 Labour Mayors (London, Greater Manchester &amp; West Yorkshire)</li> <li>- 1 Plaid Cymru</li> <li>- 29 Conservative PCCs (or PFCC)</li> </ul> </li> </ul>	<ul style="list-style-type: none"> <li>• College of Policing – Future Operating Environment – Fragile Economy can create the conditions for crime (Recession and COVID impact)</li> <li>• Office for Budget Responsibility outlook</li> <li>• Devolution Deal</li> <li>• Comprehensive Spending Review                             <ul style="list-style-type: none"> <li>- Potential 3-year settlement for Policing</li> <li>- Potential 3-year funding for the continuation of the Violence Reduction Unit</li> </ul> </li> <li>• Post covid economic recovery – business, economy of WY, employment etc</li> </ul>

Social	Technological
<ul style="list-style-type: none"> <li>• Mayoral pledge on Keeping Women and Girls Safe</li> <li>• Focus on equality, diversity and inclusion</li> <li>• Significant socio-economic challenges facing WY outlined in State of the Region highlights (Risk factors for crime, harm and demand). Likely that COVID worsen these.</li> <li>• College of Policing – Future Operating Environment - future trend of Rising Inequality and Social Fragmentation</li> <li>• Post covid recovery – social impact, mental health, isolation and vulnerability</li> <li>• Race and ethnic disparities – Commission on Race and Ethnic Disparities report and wider issues of disproportionality, representation and inequality across West Yorkshire</li> </ul>	<ul style="list-style-type: none"> <li>• College of Policing – Future Operating Environment trends around the impact of technology on crime</li> <li>• West Yorkshire Police Force Management Statement – technology as an enabler of most SOC threats and most investigations having a digital footprint. The shift to virtual crime and capacity and capability was identified as one of our key strategic issues.</li> </ul>
Environmental	Legislative
<ul style="list-style-type: none"> <li>• Increasing threat around environmental protest</li> <li>• COP 26 – potential for protest, crime and disorder</li> <li>• Mayoral pledge - Tackle the climate emergency and protect our environment</li> </ul>	<ul style="list-style-type: none"> <li>• Police, Crime, Sentencing and Courts Bill</li> <li>• Domestic Abuse Act – Royal Assent 29 April.</li> <li>• Early stages of the Serious Organised Crime Bill which includes six pillars (Economic Crime, Modern Slavery &amp; Human Trafficking, System Reform, Cyber, Borders, Powers)</li> <li>• Victims Bill (announced in the Queen’s Speech)</li> <li>• Violence Against Women and Girls – Awaited. NPCC have recently published Violence and Intimidation against Women and Girls Strategy – may inform wider cross Government Strategy</li> <li>• Strategic Policing Requirement – imminent could be additional threat areas</li> </ul>

**Organisational (including West Yorkshire Police)**

- FMS4 Guidance – Inclusion of national crime and policing measures and assessment of how effective the force is at cutting crime including an assessment of each of the building blocks of effective crime reduction
- Strategic alignment with WYP – budget position, Force Management Statement 4, Strategic Threat and Risk Assessment, Operational Policing Strategy
- Strategic Risks WYP
  - Lack of capacity and capability to deal with reactive and major investigations – remains a high amber risk.
  - Standards of Investigations – remains a low amber risk for the force.
- College of Policing consultation – Evidence Based practice guidelines on investigations
- Safer Street 2 (Acquisitive Crime) and anticipated Safer Street 3 (Public Spaces: VAWG)
- Cross cutting agenda – crime, policing, community safety, criminal justice, housing, education and skills, health, business, employment, environment etc.

3.3 Early work on the plan, developed from the manifesto commitments has identified four potential cross cutting issues and themes:

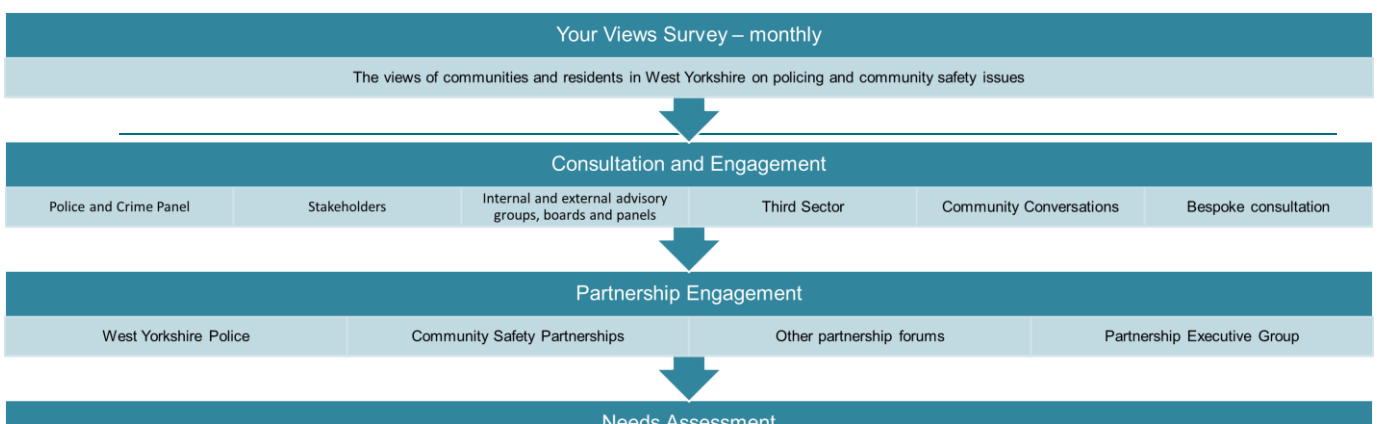
1. Women and girls – safety in the public and private sphere, free from harm and emotional resilience.
2. Equality, diversity and inclusion.
3. Strong, safe, prosperous and cohesive communities.
4. Early intervention and prevention.

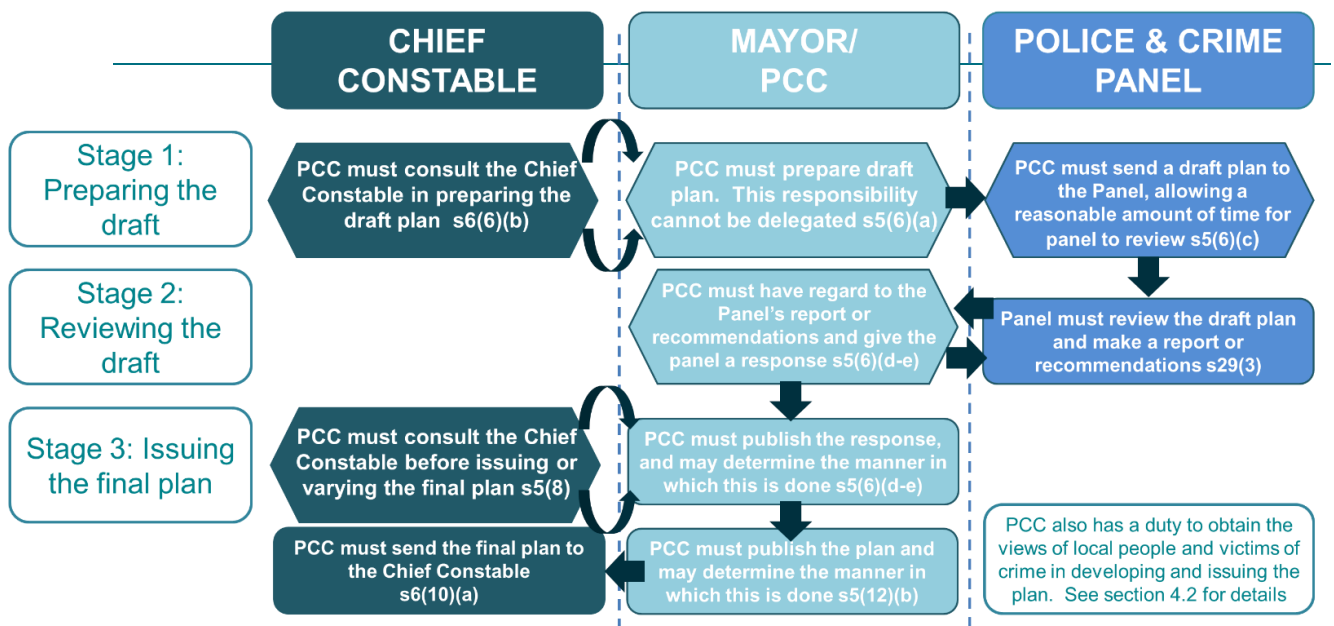
3.4 The new Police and Crime Plan provides the opportunity to work with new partners and to strengthen links between the different areas of business and wider West Yorkshire priorities which the West Yorkshire devolution deal has afforded. Areas such as housing, employment, skills and education, environment, business all interlink with the crime and community safety agenda, particularly in regard of early intervention, prevention, and the public health approach.

3.5 There are several considerations for the development of the plan which will further be explored with stakeholders, partners and the community over the next 6 months. These include:

- Deep consultation vs speedy response
- Local issues vs national strategic crime priorities
- Affordable and realistic vs ambitious and aspirational
- Community expectations vs what is possible

**PROCESS FOR THE FORMULATION OF THE POLICE AND CRIME PLAN**





3.6 Given the manifesto pledge to put ‘Keeping women and girls safe at the heart of my Policing Plan’, it is proposed to launch a consultation with women and girls groups within the first 100 days of the Mayoral term, to ensure that these views are central to early thinking on the development of the plan.

3.7 As part of the development of the plan, the Police and Crime Panel will be updated at each meeting for members to consider, input and contribute to the progress of the plan. It is proposed that a near-final draft plan will be presented to the panel at the December panel meeting to give adequate time for the panel to consider the plan and provide detailed feedback before final publication.

## RECOMMENDATION

That the Panel:

- Note the plans for the development and formation of the new Police and Crime Plan and provide any comments.