



## West Yorkshire Police and Crime Panel

### Draft Minutes

16<sup>th</sup> December 2016, Wakefield Town Hall

<b>PRESENT:</b>	Councillor Alison Lowe (Chair)	- Leeds City Council
	Councillor Tariq Hussain	- Bradford Council
	Councillor Andrew Mallinson	- Bradford Council
	Councillor Steve Pullen	- Bradford Council
	Councillor Steve Sweeney	- Calderdale Council
	Councillor Chris Pearson	- Calderdale Council
	Councillor Linda Wilkinson	- Kirklees Council
	Councillor Amanda Carter	- Leeds City Council
	Councillor Josephine Jarosz	- Leeds City Council
	Councillor Steve Tulley	- City of Wakefield MDC
	Councillor Alan Wassell	- City of Wakefield MDC
	Mr Roger Grasby	- Independent
Mrs Jo Sykes	- Independent	
<b>IN ATTENDANCE:</b>	Liz Ogden	- City of Wakefield MDC
	Samantha Wilkinson	- City of Wakefield MDC

#### 1. Acceptance of apologies for absence

1.1 Apologies were received from Councillor Mumtaz Hussain.

#### 2. Minutes of the Meeting held on 4<sup>th</sup> November 2016.

2.1 The minutes of the meeting were agreed as a correct record.

#### 3. To note any items which the Chair has agreed to add to the agenda on the grounds of urgency.

3.1 The Chair confirmed that there were no items to add to the agenda.

#### 4. Members' Declaration of Interests

There were no declarations of interest.

***Mark Burns-Williamson, the Police and Crime Commissioner for West Yorkshire, John Robins, Temporary Deputy Chief Constable, Susan Field, Interim OPCC Chief Executive, Lauren Wray, OPCC Research Manager and Rob Tinsley (OPCC Partnerships Officer) attended the meeting for items 5-13)***

## **5. PCC's Annual Report**

- 5.1 The Commissioner presented his draft Annual Report to Panel.
- 5.2 It was noted that the report covers a period of 18 months from April 2015 to September 2016, as the Commissioner wishes to align it with the new performance regime going forward in the New Year. It was noted that this is still a draft and requires some fine tuning.
- 5.3 Panel welcomed the report and it was commented that it was felt that this is the best drafted annual report that Panel have reviewed.
- 5.4 Panel did suggest that the report under-plays the performance issues of the Force over which the PCC has responsibility, given the issues regarding significant deterioration in crime levels as well as crime data integrity issues and the length of time it has taken to improve compliance rates.
- 5.5 The Commissioner agreed to give further consideration to covering more of the performance over the past 18 months.
- 5.6 Panel noted the time period that the draft annual report covers and asked for clarity on future iterations, and how this fits with the current legislation requiring an annual report covering "the exercise of the body's functions in each financial year".
- 5.7 The Commissioner suggested that the legislation is somewhat unclear about the timeframes required for annual reports but he will ensure that he meets any legal requirements whilst trying to better align it going forward. It was agreed to get clarity about what the legal requirements are.
- 5.8 Panel were informed that the HMIC wrote to the Force to commend them on the work undertaken on crime data integrity.

## **5.9 RESOLVED**

- 5.9.1 Panel welcomed the Commissioner's annual report.
- 5.9.2 The Commissioner agreed to give further consideration to covering more of the performance issues over the past 18 months.
- 5.9.3 It was agreed to get clarity about what the legal requirements are in relation to the timeframes required for publishing an annual report.

## **6. Quarterly Performance Update**

- 6.1 The Commissioner informed Panel that the new performance data will be available at the end of December, so the next quarterly update will report against the new indicators and performance regime that is being put in place.
- 6.2 It was noted that HMIC have graded WY Police as good in the recently published PEEL inspection findings and they have made no recommendations for improvement specifically around crime data integrity.
- 6.3 A further HMIC report around legitimacy has graded the Force as good and the PCC has congratulated the Chief Constable and her team on that.
- 6.4 Panel were informed that total recorded crime is up by 22% but with the impact of the crime data recording, it is estimated that the real rise is up by about 4%. Indications are that the rate of increase is slowing and we should be reaching a much better position in the New Year regarding the crime data integrity impact.
- 6.5 Panel noted that domestic burglary has risen by 12% during the period, although the crime survey for England and Wales (which provides data to June) indicates that only 10.7% of households had suffered a household crime which is actually a reduction on previous quarters.
- 6.6 It was noted that ASB victim satisfaction is deteriorating overall, but there are some improvements in three of the districts. The data only goes up to March as the Commissioner stopped his Public Perceptions Survey earlier this year whilst it was being reviewed. It was noted that he will be recommencing the surveys in the New Year. The Commissioner stated that he is aware of some of ASB concerns when he has been visiting the districts.
- 6.7 The overall victim satisfaction rate has reduced by over 5% and the Commissioner reported that he has asked the Chief Constable to do a full review of the victim's "journey" with a view to improving the service that victims receive.
- 6.8 Panel welcomed the increase in the number of children protected through safeguarding activity which has risen by over 4%.
- 6.9 It was noted that there has been an increase of about 6% in requests for service.
- 6.10 A Panel member asked about the specific increases in non-domestic burglary within Calderdale and asked the Commissioner how effective he thinks the measures that have been put in place to address the displacement of crime into Calderdale are likely to be.
- 6.11 The Commissioner responded that figures are looked at on a district basis to establish if there are specific trends to determine why the crime might be occurring and what targeted action can be taken.

- 6.12 Temporary Deputy Chief Constable John Robins reported that having identified the areas, a number of crime reduction initiatives have been targeted around Calderdale and as a result there is now a significant improvement to the figures which will be seen in the next performance report.
- 6.13 Panel raised the issue of the dip in ASB satisfaction levels and the issues that are being faced in their constituencies.
- 6.14 The Commissioner confirmed that he is well aware of the issues, the Force has lost 2000 police officers and staff in recent years and whilst planned recruitment is now ongoing and is on track, it does take a significant amount of time to get officers in place and trained up before they have an impact on the community.
- 6.15 The Commissioner also commented that as a result of fewer resources within other public sectors, there is a visible impact on areas such as anti-social behaviour. Cuts in areas such as mental health services and local authority cuts to initiatives such as youth clubs, is also having an impact on anti-social behaviour. The neighbourhood model is being looked at with a view to maximising interventions with local authorities and partner organisations.
- 6.16 Panel raised the issue of whether there are discrepancies across the districts in the way that ASB is dealt with.
- 6.17 The Commissioner commented that some districts have continued to match fund PCSO's whilst others have not and clearly this has had an impact in some of those districts. However, whilst all districts have different issues and priorities the Commissioner stressed that they are policed in a consistent manner across West Yorkshire and this is constantly reviewed
- 6.18 A Panel member raised a concern about policing on a needs-based approach. It was suggested that in some areas people are not reporting issues to the police as they do not expect that they will be dealt with which has a knock-on effect in terms of figures and data and future prioritisation of policing.
- 6.19 Panel commented that they would like to see more evidence of PCC holding the Force to account for its performance. Panel acknowledged that there is a key role for partners in dealing with issues within the community and perhaps detail about what partnership activity is happening could be brought to a future meeting.
- 6.20 The Commissioner reported that he had recently established a Tri-Service Collaboration Board comprising of the Police, Fire and Ambulance services to look at a range of joint initiatives and a report will be brought to a future meeting about their work.

## **6.8 RESOLVED**

- 6.8.1 That the Commissioner ensures that future Performance reports include more detail about how the Commissioner is holding the Force to account for its performance.

6.8.2 That the Commissioner brings a report to a future meeting on the work of the Tri-Service Collaboration Board which he has established.

## **7. HMIC Child Protection Post-Inspection Review Update**

7.1 The Commissioner presented his report which sets out what the issues were at the time of the re-inspection and provides details about the actions that have been undertaken to address HMIC concerns.

7.2 The Commissioner emphasised the significant investment and realignment of resources at district and centrally into safeguarding. He stated that he had appointed a safeguarding officer to lead on this work in May 2015 and the contract has been extended to May 2017.

7.3 The Commissioner assured Panel that the safeguarding theme is central throughout the new Police and Crime Plan and that issues like CSE, missing persons, human trafficking are all key outcomes in holding the police to account.

7.4 The role of the Safeguarding Adviser is to strengthen and influence the safeguarding approach and to develop a more consistent and cohesive approach to protecting the vulnerable. The Safeguarding Adviser meets fortnightly with central safeguarding governance unit.

7.5 The Commissioner also informed Panel that he funds an Independent Chair of the WY CSE strategy group working closely with the Directors of Children's services in each of the district authorities; has held Conferences on protecting children in a digital world and also missing persons; and is working with the NHS to improve the Child Sexual Health Referral Service.

7.6 Panel commented that they are pleased to see that more officers are being trained but the report doesn't show how it is being monitored, implemented and working

7.7 In response, Temporary DCC Jon Robins reported that this is audited through local accountability meetings and internal central safeguarding governance units. It is also looked at by both OFSTED reviews and serious case reviews. HMIC have also looked at this again and a report will be out early in the New Year.

7.8 The Commissioner acknowledged that initially progress against some of the recommendations was not as fast as he would have liked, which is why he appointed a Safeguarding Adviser, but he is assured that there is a real commitment to address and put in place, along with partners, measures to ensure the protection of vulnerable children in West Yorkshire.

### **7.9 RESOLVED**

7.9.1 It was agreed to have a further update on progress in due course and this should also include information relating to the outcome of the evaluation of

work on self-assessment of CSE and missing persons practices and policies in districts.

## **8. 101 Call Handling Update**

8.1 This item was deferred until the March meeting as the report had not been received in time.

### **8.2 RESOLVED**

8.2.1 That the item form part of the agenda for the March Panel meeting.

## **9. Six-Month Pre-charge Bail position**

9.1 Report shows that WY has historically had a high number of people on pre-charge bail. The Panel last received an update in April 2016 which showed some of the progress that had been made between June 2014 and March 2016 which showed a reduction of 18%.

9.2 The Commissioner informed Panel that the Force continues to monitor the pre-charge bail position, and this is reported to the Commissioner at Community Outcome meetings. There has been a slight increase of 3% over the last 6 months which is disappointing. These increases can be explained by the increase in the force of wanted individuals.

9.3 The final version of the Bill has not yet been received but Royal assent is expected in January 2017 with implementation by April 2017.

9.4 The report gives details on the activities within WY Police to reduce the numbers of pre-charge bail.

9.5 Temporary DCC John Robins commented that the Force view is that the current numbers on pre-charge bail is now the operational normality. The nature and the type of people who are on bail has changed due to the nature, type and complexity of crimes and the complexity of dealing with digital and forensic examinations.

9.6 Whilst the new legislations will make the operational aspects of policing more difficult, it is anticipated that it will reduce the numbers on pre-charge bail by half.

9.7 The Commissioner reported that he has recently discussed this issue with other PCC's and MP's and there is general concern about the reduction to 28 days and there continues to be some debate on this in Parliament. However, regardless of the final position, it is recognised there will be changes to pre-charge bail and West Yorkshire is putting plans in place to deal with this.

## 9.8 **RESOLVED**

9.8.1 That the Commissioner brings an update on Pre-charge Bail to the Panel in 12 months' time following the implementation of the legislation.

## 10. **Published Key Decisions**

10.1 The Published Key Decisions were noted.

## 11. **Commissioner's Response to any current issues**

11.1 The Commissioner referred to the recent publicity around allegations of the sexual exploitation of children in football which is affecting a number of forces throughout the country. The Commissioner reported that whilst there are some investigations ongoing, there does not currently appear to be any evidence of the systemic abuse in West Yorkshire that has been reported in other parts of the country.

11.2 Panel asked if there had been any significant increase in other sporting areas and Temporary DCC John Robins reported that there had not, however, it is welcomed that the profile of this will enable victims to come forward.

11.3 The Commissioner reported on a Serious Case Review recently published dating back to 2010-2012 relating to the grooming of a young girl in Bradford. The report identifies that there were failings across the partnerships, including the Police and both WY Police and Bradford Council have apologised for these failings. The PCC recognises that the partnership and multi-agency approach has to be at one. Since this, there have been significant improvements to safeguarding and the joining up of partnership working on this issue.

11.4 The Commissioner reported that the CSR settlement was announced earlier in the week and a look at figures indicates that it is worse than expected with a cut of 1.4% which will have an impact on the budget proposals.

11.5 Panel referred to the recent damning report by the Probation Inspector into the London Probation Service about how people are slipping through net and impact on re-offending rates, particularly since the creation of the Community Rehabilitation Companies. The Commissioner was asked if he could bring a report to a future Panel meeting about how the split to CRC from NOMs has gone.

11.6 The Commissioner reported that he is looking to establish a Re-offending Forum and plan to bring key Criminal Justice partners together in January to develop a strategy and will report back to the Panel on the outcomes from that.

## **RESOLVED**

11.6.1 The Commissioner was asked if he could bring a report to a future Panel meeting about how the split to CRC from NOMs has gone.

11.6.2 That the Commissioner reports back in due course on the developing Re-Offending Strategy.

## **12. Agreed Actions Log**

### Outcome of the report into the conduct of the Former Chief Constable

- 12.1 Panel raised the outstanding issue about receiving information following the report into the conduct of the former Chief Constable Mark Gilmore. Panel commented that they understand the confidentiality issues but that they are particularly keen to see the appropriate outcomes, the lessons learnt and opportunities for change within the Force moving forward and to ensure that there are some positive outcomes from the situation.
- 12.2 The Commissioner reported that this is still under legal consideration and that he is committed to publish what he can, and is working towards being able to provide something and but this is all subject to legal advice.

### Police Officers on Recuperative duties

- 12.3 It was pointed out that the figures for Leeds and Kirklees had been transposed. It was commented that there is a big percentage of people in each category but without comparative data from other forces, it is difficult to understand the full picture.
- 12.4 Temporary DCC John Robins confirmed that there is no one working in anything other than an established post. It was agreed to bring back a paper with comparative data on this to a future meeting.
- 12.5 **RESOLVED**
- 12.5.1 That the Commissioner reports back to Panel as soon as possible on the outcome of the investigation into the conduct of the former Chief Constable, Mark Gilmore and in particular reports back on lessons learnt from the situation.
- 12.5.2 That the Commissioner brings back an update paper which includes comparative data from other forces on the numbers of officers on recuperative duties.

## **13. Forward Agenda Plan 2016**

- 13.1 It was noted that the 101 Call handling item would be considered at the March Meeting.



13.2 Pre-charge Bail would be reported on in December 2017

13.2 The Commissioner would bring a report on the Tri-Services Collaboration and officers would agree a suitable date for that.

#### **14. Complaints received by the Panel**

14.1 Panel noted that there were no recorded complaints ongoing.

#### **15. Proposals for a National Police and Crime Panel Association**

15.1 Panel considered the proposal for exploratory discussions to consider the establishment of a National Association of Police and Crime Panels.

#### **15.2 RESOLVED**

15.2.1 Panel were supportive of the principle of a National Association and agreed that the Chair and support officer should participate in the exploratory meeting.

#### **16. Any Other Business**

16.1 There was no other business raised.

#### **17. Date and Time of Next Meeting**

17.1 The next meeting will be a private Panel development session at 9.00 am on Friday, 20<sup>th</sup> January in the Old Court Room, Wakefield Town Hall.

17.2 The next meeting of the Police and Crime Panel in public will be held at 10.00am on Friday, 3<sup>rd</sup> February 2017 in the Old Court Room, Wakefield Town Hall and will be to consider the Commissioner's precept proposals.