



## WEST YORKSHIRE POLICE AND CRIME PANEL

5 April 2019

### Early Intervention Youth Fund: *Together West Yorkshire* programme

#### 1. Purpose

- 1.1 Provide members of the West Yorkshire Police and Crime Panel with information on the process for bidding for funding from the Home Office Early Intervention Youth Fund; an overview of the successful projects within the Together West Yorkshire programme of work and Year 1 delivery to date.

#### 2. Background:

- 2.1 The opportunity to tender for part of the £22m Early Intervention Youth Fund was provided to Police and Crime Commissioners (PCCs) late July 2018. The ceiling for bids was set at £700,000 but for those PCCs who worked together with multiple Community Safety Partnerships this could be increased. The invitation to tender closed at the end of September.
- 2.2 Two workshops of the five CSPs and Youth Offending Teams were organised by the OPCC. The first, prior to the tender opportunity being published, focussed on identifying district/force priorities and exploring some possible approaches while also acknowledging current interventions. The second, aimed to firm up a delivery model confirming each partner's project and agreeing that we would provide a tender above the published £700k.
- 2.3 Each partner worked on their own district's bid and the OPCC pulled this together to provide the Home Office with a programme of work.
- 2.4 In November the PCC was informed that West Yorkshire had been successful and secured £1.12m. Below is a summary of projects the Home Office are to fund, the attached Appendix A provides an organogram overview.

#### 3.0 Together West Yorkshire Programme

##### 3.1 Office of the Police and Crime Commissioner: Programme lead

- Project Management and oversight of evaluation (overall programme and work streams)
- Profiling and Mapping of West Yorkshire and District level Serious Violence activity, interventions and diversions (West Yorkshire Police)
- Community outreach through Neighbourhood Watch Schemes and Business Forums (West Yorkshire Police)
- Commissioning/grant arrangements

### 3.2 **Bradford Community Safety Partnership: Project *Breaking the Cycle***

Breaking the cycle of young people on the fringes by developing a Youth Intervention Project, working with partners in the MASH, YOT, PRU providers, Early Help Hubs, Leaving and Through Care Services, to actively identify and target young people who are vulnerable to exploitation, on the fringes of, or who have associations with young people linked to OCGs, USGs and those who demonstrate mid/low level ASB, in the wards of Bowling and Barkerend, Little Horton, Eccleshill and Bradford Moor

- Employ 2 FTE Intervention staff who would provide top quality interventions to those at risk or on the fringes of criminal behaviours, but who are not yet reaching thresholds, underpinned by providing a range of creative, diversionary and positive activities for young people in community settings, focused on reducing escalating behaviours and becoming a 'Trusted Adult'. This would allow earlier identification, targeted interventions, enabling young people to understand how they are being exploited and groomed. Target – 200 young people engaged
- Creation of a 'Consequence Card', (developed and designed by Young People) used after intervention work to support education and reflection of challenge and discussions, and in custody areas/point of release from custody.

### 3.3 **Calderdale Community Safety Partnership: Project *Trusted Interactions***

Focus on identifying children most at risk from ACE and streamlining services. Extension of current project, taking the learning from ACE study, which has identified a provision gap in pastoral care in schools for those transitioning from Primary to Secondary School (aged 11), looking holistically at the provision of support available to children and the creation of a risk matrix to identify those that need more than the universal services.

- Funding for employment of Keyworkers to support children identified as most likely to start committing violent crime
- Ongoing analysis to improve future resource deployment
- Pastoral support in schools, diversion/disruption work outside of schools through planned intervention and prevention.

### 3.4 **Kirklees Community Safety Partnership: Project *Tiered Progression project***

- **Tier one involves targeting young people in their last two years of primary school** in communities that are experiencing the most prevalent levels of gang related activity, and in particular gang related violence. The product delivered in primary schools will match the guidance on such programmes detailed in the recently released Early Intervention Foundation documents highlighting the value of such an approach.
- **Tier two is establishing a young person's mentoring scheme**, where we seek out role models from within the community to act as mentors to young people moving from primary to secondary school – the transition of which is highlighted by professionals as the one at which vulnerability can come to the fore. Key to the delivery of this will be the selection of role models through established community groups and supporting greater youth engagement with the voluntary and community sector.
- **Tier three is an enhancement of the Kirklees Multi Agency Gang Strategy**. The MAGS has an established referral mechanism that collects information on protective factors and risk factors (mainly Adverse Childhood Experiences) that

help to determine a risk level against established Home Office criteria. At present the response to referrals is delivered by public sector partners and this is very limited in capacity, so we seek funding to support the introduction of voluntary and community sector groups to this process, providing them with information and guidance on the risks faced and support them in the delivery of interventions that stop or limit the desire of a young person to become involved in gangs. A distinct effort to engage young females through this process will be a key feature due to the prevalence of unstable and absent parenting being found to be a key driver in gang vulnerability.

- The tiers reflect the progression of the age of the young people, as they get older risks and vulnerabilities become more apparent and so the intensity of work increases to address them successfully.

### **3.5 Leeds Community Safety Partnership: Project *Community co-production***

Community co-production of a Youth Engagement Strategy. Create a framework with community-led local organisations in Chapeltown and Harehills to work with Safer Leeds to lead a series of community conversations with young people, parents and the wider community. This will enable understanding of view of the community and their ideas on what will help to improve outcomes and increase ambitions.

Aim to build capacity within communities and third sector organisation and provide direct support to young people at risk by -

- Creating a post to lead the project, responsible for developing the strategy and commissioning of partners to deliver activities and work with Young people at risk of Youth Violence
- Commissioning local community-led organisations to lead community conversations (with young people, parents and wider community) to identify needs and issues to shape strategy
- Young people supported to re-engage with positive community and youth related activities

Develop improved processes with partners, such as revised referral pathways for those identified at risk of CCE, create better understanding of local provision available and workforce development to improve frontline practice around working with young people at risk of youth violence.

Using intelligence to inform the direct delivery of interventions.

### **3.6 Wakefield Community Safety Partnership: Project *Step Up to Positive Activity***

Youth intervention programme that targets young people 11 to 17 years of age, who are involved in or at the risk of being involved in serious crime. The programme aims to disrupt offending behaviour and step young people up to involvement in positive alternatives to crime with peers and trusted adults through -

- 12 week group work programme mixing offending focussed group work with positive activities, set to excite, engage and retain participants. The programme will challenge behaviour and look to address 'why young people offend' within a peer setting (recognising contextual safeguarding), build relationships with trusted adults. Three of these programmes will be run over the life of the project, 8 young people per cohort.
- Two Youth Mentoring training programmes for adults (15 per programme). The training will introduce work with young people, with a focus on youth work, young

people and offending and mentoring. Adults who graduate from these programmes will be tasked to mentor / pair with the young people who have exited the 12 week group work programme. The mentors will build trusted relationships through weekly contact and support the young person's journey to a more positive Step-Up away from serious criminal behaviour.

- Not all young people will be ready or wanting to participate in a 12 week programme, so some young people referred to the programme will be paired with a mentor from day one. The mentors will focus on building trusted relationships with the young people they are paired with and then look to explore with them positive activities that best meet their needs and their sustained diversion from involvement in serious crime. At least 21 young people will access the programme through this pathway.

#### 4.0 Financial award information

- 4.1 The table below provides the funding provided for each project within the Together West Yorkshire programme. The successful projects received the funding requested which is encouraging. Year 1 funding ends on 31 March 2019 and Year 2 funding ends on 31 March 2020.

Delivery Partner	Project	Year 1 (£)	Year 2 (£)	Total (£)
OPCC	Project Coordinator/Manager	10,629	25,510	<b>36,139</b>
West Yorkshire Police	Serious violence profile and mapping	18,719	0	<b>18,719</b>
West Yorkshire Police	Community Outreach: Crime Prevention	1,000	4,000	<b>5,000</b>
Bradford CSP	Breaking the Cycle	134,500	205,500	<b>340,000</b>
Calderdale CSP	Trusted Interactions	40,000	40,000	<b>80,000</b>
Kirklees CSP	Tiered Progressions Project	90,000	90,000	<b>180,000</b>
Leeds CSP	Community Co-productions	90,720	306,101	<b>396,821</b>
Wakefield CSP	Step up to Positive Activity	5,228	59,488	<b>64,716</b>
<b>Total</b>		<b>390,796</b>	<b>730,599</b>	<b>1,121,395</b>

- 4.2 Details of other successful PCC areas and their award can be found on the Home Office website <https://www.gov.uk/government/publications/early-intervention-youth-fund-successful-bids/early-intervention-youth-fund-successful-bids>

#### 5.0 Delivery of the Together West Yorkshire programme

- 5.1 A Project Manager was appointed in December 2018 to drive each project forward, provide liaison with the Home Office, ensure learning and knowledge is gained and to coordinate communications.

#### 5.2 Project Manager delivery progress to date:

- Each lead for the District CSP attended an initial project meeting at Ploughland House on the 28th November 2018 to kick start delivery. At this meeting, the project's proposed Governance structure was presented and agreed; as were project milestones and expectations from partners.
- Since then the project partners have come together again for the first committee meeting. Partners also attend monthly calls to share progress, results and any issues of concern.

- Each CSP have assigned a dedicated communications lead, they will link in with Andrew Smith from OPCC and the HO. The consortium are committed to creating a communication strategy and partners will take part in two HO visits and potentially a ministerial visit.
- The project will hold a stakeholder event on the 27 March, where the practitioners on the project will come together and share their results and challenges. This will be one of three over the lifetime of the project.
- Partners have received their Grant agreements and will report quarterly to the OPCC who will in turn compile one response to the Home Office requesting a release of funds. The first return was submitted to meet the deadline of 18<sup>th</sup> March 2019.
- The current strand of work being undertaken now by WYP is the **mapping** of early intervention work with young people across the five districts. WYP are also looking at work similar forces are undertaking. These results will be disseminated to all partners at the end of March.
- The design of the **Crime prevention material** is with WYP Communications team, to meet the project timeline, the literature needs to be distributed before the close of March.
- **The Get Away and Get Safe** strand has been running for 12 months in WY, initiatives involve working with 10-11 year olds. The aim was to deliver the intervention across the hotspot areas for gangs/serious and organised crime as an early intervention project. The “hotspot” areas were identified in partnership with local authority community safety partnerships and West Yorkshire Police education liaison team using statistics around crime, exclusion rates and highlighted concerns. Examples of such areas include Bradford (BD3), Harehills, Chapeltown, Newsome (Huddersfield). To date 2600 young people aged 10-11 (year 6 primary) have completed a 6 hour intervention. The initial evaluation has evidenced an increase in all learning areas for each participant. Funding will end in August 2019.
- **Breaking the Cycle**, Bradford CSP, the delivery team are in place full time and have been visiting the ASB panels and have attended the Silver Organised Crime Group. There have been some quick wins, as they were already working directly with young people, so are already case managing some of the young people the project will be working with. They are currently looking at the pathways for the young people who don't meet the criteria, but still need intervention.
- **Tiered Progression Project**, Kirklees CSP, Tier 1 involves a Drama performance, the script that is currently being developed, will tour year 5 and 6 schools to help raise awareness of becoming involved with gangs and youth violence. A programme of training for behaviour support staff around spotting the signs and knowing the pathways for support has also been commissioned with delivery to take place during late March/April.

Tier 2 is the cohort of mentors, they have successfully been recruited and are now about to begin their mentoring training. Further work is in progress involving Kirklees Bronze Panel to identify a suitable mentor / mentee match.

Tier 3, a recruitment process is underway to secure a member of staff to the Youth Intervention Team who will take on the role leading tier 3. Tier 3 involves Group Conferences on managing youth intervention from violent lifestyle. Training for panel members on Home Office definitions and established risk assessment processes.

- **Community Co productions**, Leeds CSP, the team are in place and the first full day event has taken place with 100 + people aged 14-16. There was good feedback in how best to intervene and develop strategic diversion work. 5 organisation's have been identified who will be leading on community events and those extra events will take place before the end of March.

Work has commenced to tackle child exploitation, with meetings being held to discuss the development of a partnership model, information-sharing processes and how to intervene with young people. There are a number of strands active, the establishment of a Steering Group meetings and work on the delivery of the projects strategies.

- **Step up to positivity**, Wakefield CSP, work is ongoing to recruit the Youth Mentors. The nomination packs have been circulated.

Action planning meetings take place regularly and the delivery team meet on a regular basis. An assessment tool that Liaison and Diversion use was identified as not fit for this particular initiative, as some of the people dealt with won't know whether they are at risk. The resilience framework has been revisited and a questionnaire to track a young person's journey throughout the programme has been created and shared with all partners on the project.

A tick sheet has been created for the nomination form with questions weighted, so that the project can ensure the right people are recruited to the programmes.

- The 5 district YOTs & University of Huddersfield, **Social Media** strand work is underway across the 5 Youth Offending Teams (YOTs) in West Yorkshire and are at the data collection phase of the project. By the close of March there will be an agreed and consistent approach to data collection across the 5 YOTS.

Two types of data is being collated, Psychometric surveys and Social Media Use. 110 Psychometric surveys have been returned. This is lower than the estimated 150. For Social Media Use (SMU) 20 have been received, this is much lower than expected. A project meeting to address this has taken place and the methodology has been tweaked. The research team will also go through ChildView to look at numbers and then consult with YOT officers and decide if those cases fit the project criteria.

**6.0 Evaluation of the Together West Yorkshire programme**

- 6.1 The Home Office have appointed Ecorys UK, an independent research organisation, to evaluate the Early Intervention Youth Fund (EIYF) at the programme and project(s) level. The evaluation will start imminently and complete in March 2020 when the findings will be published. By end of April 2019, Ecorys' researchers will investigate the best way(s) to assess the impact of the projects before agreeing a final evaluation approach with the Home Office. To inform these decisions, the Home Office will provide Ecorys with background information about the project.
- 6.2 In addition, during March/April 2019, Ecorys' researchers will contact the project leads (OPCC) to find out more about the project and what we are aiming to achieve. Ecorys would like to interview the project lead by early April and so will be in contact with the OPCC shortly. An Ecorys dedicated researcher will be assigned to our project, they will provide a single and first point of contact about the evaluation. Ecorys will send details of our project's dedicated researcher shortly.

Together West Yorkshire organogram:

