



Item 7

Report to: Police and Crime Panel

Date: 14th July 2023

Subject: West Yorkshire Police and Crime Delivery Plan - Update

Report of: Tracy Brabin, Mayor of West Yorkshire

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1. Purpose of the Report

- 1.1 The purpose of this report is to provide an update on the delivery plan for the West Yorkshire Combined Authority, Violence Reduction Unit and West Yorkshire Police, and to enable the Police and Crime Panel to provide feedback on the delivery plan.
- 1.2 This delivery plan, following on from the Police and Crime Plan 2021-24, outlines how the Mayor will work with stakeholders in West Yorkshire, as well as at a regional, national, and international level, to deliver change through the mayoral scrutiny, monitoring, commissioning, and influencing functions.
- 1.3 To ensure effective delivery, West Yorkshire Combined Authority, the Violence Reduction Unit and West Yorkshire Police have consulted with the voluntary, community and social enterprise sector, private sector, local communities and, most importantly, voices of lived experience, to improve the lives of people across our region.

2. Overview of Police and Crime Plan

- 2.1 Under the Police Reform and Social Responsibility Act 2011, the Mayor must produce a Police and Crime Plan which sets out the strategic policing and crime priorities for West Yorkshire over the next three years. The Plan is also needed to understand and capture the priorities of the public and to map out the steps the Mayor, police, and partners will take to deliver those priorities.

- 2.2 The Police and Crime Plan and subsequent delivery plan give the Mayor and the Deputy Mayor for Policing and Crime a performance framework to hold the police and Chief Constable to account for delivery of the plan's vision and goals.
- 2.3 During the development phase of the plan, the Mayor and Deputy Mayor for Policing and Crime had a duty to consult, and the Mayor therefore asked the public of West Yorkshire to '#TellTracy' about their priorities for policing during August-November 2021.
- 2.4 The Policing and Crime Team engaged the public in a variety of ways including via online surveys (including in multiple languages and Easy Read), face to face and online meetings, visits, community and partnership meetings, and focus groups, including with young people, Black and Minority Ethnic people, women and girls, Gypsy and Traveller groups, sex workers, older people and those with disabilities.

There were 2,390 responses to the public survey and 32 completed partner consultation forms as well as face to face engagement with over 930 people.

The feedback was collated and forms part of a report called ["The Voice of West Yorkshire."](#)

- 2.5 The four priorities in the Police and Crime Plan were chosen after this extensive consultation with the public and partner organisations and analysis of risk and community safety needs across West Yorkshire. The delivery of these priorities has been the Mayor's focus during her term. The priorities are:
- Supporting Victims and Witnesses and Improving Criminal Justice Outcomes
 - Keeping People Safe and Building Resilience
 - Safer Places and Thriving Communities
 - Responding to Multiple and Complex Needs
- 2.6 Three topics cut across everything we hope to achieve under this plan, and will influence our work in partnership, delivery, and commissioning. These topics reflect our ambition to create a safe, just, and inclusive West Yorkshire. The cross-cutting themes are:
- The Safety of Women and Girls
 - Equality, Diversity, and Inclusion
 - Early Intervention and Prevention

3. Police and Crime Delivery Plan

- 3.1 We recognise that what was documented in the Police and Crime Plan at the time of publication may not reflect the competing demands of the communities of West Yorkshire today. For this reason, the delivery plan is a live document. Colleagues in Policing and Crime will continue to engage, amend, and refresh this document frequently to ensure we are agile, flexible, and able to respond to the current and changing government landscape.
- 3.2 For this report, we will be providing an overview of the delivery to date, under each of the themes published in the Police and Crime Plan.
- 3.3 As advised previously, the Mayor has identified with key stakeholders the strategic actions required to contribute towards delivery. The key projects highlighted below will present examples of delivery of the pillars in the strategy.

4. Supporting Victims and Witnesses and Improving Criminal Justice Outcomes

- 4.1 The keys to improving outcomes for victims and survivors of crime are:
- To ensure that the processes and procedures across the whole system work together, enabling victims and survivors to remain engaged with the process and have the best possible opportunity to see justice done.
 - To ensure that victims, witnesses, and survivors can access professional and if necessary, specialist support that is trauma informed.
- 4.2 The Police and Crime Team supports victims and witnesses in different ways: through commissioned services, the strategic work of the Policy Managers, various partnership forums such as the Local Criminal Justice Board and the Domestic and Sexual Abuse Board, and through our grants to valuable district and community projects delivered through the Safer Communities Fund.
- 4.3 The LCJB (Local Criminal Justice Board) members are West Yorkshire Police, the Crown Prosecution Service (CPS), His Majesty's Prisons and Probation Service (HMPPS), His Majesty's Courts and Tribunal Service (HMCTS), the Courts Witness Service, and a representative from the Community, Voluntary and Social Enterprise sector that support victims, survivors, and witnesses. The LCJB has been refreshed for 2023 onwards to ensure that its work is focused on the Police and Crime Plan priorities and outcomes.
- 4.4 The indicators the Police and Crime Team will review under this priority are:
- Crimes with victim initial needs assessment (%).

- Increase in victim satisfaction (incl. victims of domestic abuse).
- Increase in positive outcomes for victims of domestic and sexual abuse and violence.
- Decrease ineffective trial rate (Magistrates Court).
- Increase volume of early guilty pleas.
- Decrease average time taken for cases to be brought to resolution.
- Response to 999 calls: maintain high level of emergency calls answered in target.

5. Keeping People Safe and Building Resilience

- 5.1 The Mayor, police, partners, and the Violence Reduction Unit will continue to focus on keeping people safe from (and preventing) harmful behaviour, exploitation, and abuse. We will support people in building resilience to overcome and survive criminal behaviours.
- 5.2 The Mayor, police, partners, and the Violence Reduction Unit will work in partnership to reduce crimes that disproportionately affect women and girls. We want to understand and mitigate the hidden harm of the COVID-19 pandemic, including child sexual offences and domestic abuse, and bring a whole person approach to the different strands of vulnerability.
- 5.3 Our objectives to keep people safe and build resilience include but are not limited to reducing exploitation of vulnerable people by disrupting drugs supply and county lines activity and working in partnership to protect those most vulnerable to cybercrime including fraud, online abuse, and exploitation.
- 5.4 We also seek to raise awareness of all hate crime strands to reduce prevalence and increase trust and confidence in policing.
- 5.5 The indicators the Police and Crime Team will review under this priority are:
- Reduce re-victimisation of domestic abuse victims.
 - Increase positive outcomes for sexual offences, including CSEA (Child Sexual Exploitation and Abuse).
 - Increase use of DVPO/DVPN (Domestic Violence Protection Orders/Notices).
 - Increase use of Stalking Prevention Orders.
 - Drugs supply/county lines: monitor the number of young persons flagged as

at risk of criminal exploitation.

- Tackle cybercrime: monitor indicators from the WYCA (West Yorkshire Combined Authority) Cyber Dashboard.
- Reduce re-victimisation of hate crime victims.

6. Safer Places and Thriving Communities

- 6.1 Under this priority the Mayor, police, Violence Reduction Unit, and partners will focus on the harmful and unacceptable behaviour that targets the different communities of West Yorkshire through an ongoing commitment to neighbourhood policing and partnership working in localities.
- 6.2 Within this priority, we are focused on tackling the place-based crime that damages people's everyday lives, including serious violence, anti-social behaviour, and dangerous driving and speeding. Neighbourhood crime, road safety, and serious violence were the most frequently selected areas of focus under this priority.
- 6.3 Through consultation, partners also told us that taking a place-based approach to serious organised crime is an effective tool in tackling a crime type that brings so much harm to communities. To achieve this, there must be a deep understanding of the contributing and motivating factors that lead to serious violence.
- 6.4 By building a detailed and nuanced understanding of violence in West Yorkshire, we can implement targeted, effective measures to prevent violence from ever happening, as well as mitigating its impact when it does occur. The VRU (Violence Reduction Unit) supports a multi-agency, public health, long-term approach to preventing and reducing serious violence.
- 6.5 By public health approach, we mean the involvement of multiple services, working together to implement programmes to prevent people from engaging in violent behaviour. Focusing on the wellbeing of our entire region, we want to administer long-term societal change, and we must start early to apply the effectiveness of our themes, ahead of violent, harmful, and abusive acts.
- 6.6 The indicators the Police and Crime Team will review under this priority are:
- Reduce the number of homicides.
 - Reduce hospital admissions for assault with a sharp instrument.
 - Reduce knife crime.

- Reduce number of ASB (Anti-Social Behaviour) incidents.
- Keep neighbourhood crime below baseline.
- Improve police workforce representation.
- Reduce killed and seriously injured casualties on West Yorkshire roads.
- Increase the number of additional officers and staff in comparison to April 2021 baseline, in line with the Mayoral pledge indicator of 750 additional frontline Police Officers and Police Staff.
- Business cybercrime: monitor cyber-attacks on businesses via WYCA survey.

7. Responding to Multiple and Complex Needs

- 7.1 The Mayor, police, Violence Reduction Unit, and partners will recognise the lived experience of all who come into contact with the criminal justice system, protecting all who are vulnerable. We will listen, understand, and respond to people's needs to reduce offending and re-victimisation.
- 7.2 The residents of West Yorkshire understand that addressing poor mental health and child vulnerability can help reduce crime. For this reason, we continue to work with all partners, to support their needs and bring about a generational change in stopping people from falling into crime.
- 7.3 To respond to multiple and complex needs, we will use the integrated powers of the Mayor to support those vulnerable to criminal behaviour, reduce reoffending through adult skills, employment, and housing, and embed a trauma-informed approach for those in contact with services.
- 7.4 Throughout our delivery, governance and monitoring, our key message for services and communities is that early intervention, support services, and criminal justice are accessible for all. Our shared vision with partners is also to ensure we protect vulnerable young people, ensuring they are not exploited and drawn into a life of criminality.
- 7.5 A new forum established by the Police and Crime Team is the West Yorkshire Criminal Justice and Mental Health Forum. This forum is primarily dealing with the impact of 'right care right person' whilst acknowledging the advanced nature of West Yorkshire Police and health and social care partnership policy in this space.
- 7.6 The partnership consists of members from the Violence Reduction Unit, all three NHS (National Health Service) Mental Health Trusts for West and South

Yorkshire, Local Authority Social Care, West Yorkshire Police, the West Yorkshire Integrated Care Board, Community, Voluntary and Social Enterprise partners, and Liaison and Diversion teams.

- 7.7 The forum will develop agreed policies for use across the partnership and identify gaps in provision and support wider delivery of the Police and Crime Plan.
- 7.8 The indicators the Police and Crime Team will review under this priority are:
- Number of people engaged by early intervention programmes through the VRU.
 - Keep number of repeat missing children below baseline level.
 - Keep number of repeat missing adults below baseline level.
 - Reduce reoffending rate for drug related crime.
 - Reduce the number of first-time entrants to the Criminal Justice System.
 - Increase number of offenders referred to drug treatment services.

8. Equality, Diversity and Inclusion Benefits and Implications

- 8.1 The Combined Authority celebrates the differences of all the people we serve, work with, and employ. The organisation will hold itself to the highest standards in relation to Diversity, Equality and Inclusion and we will evidence our commitment in the following ways:

The Combined Authority will not tolerate behaviours, actions or words that discriminate on the grounds of race, age, sex, gender identity, sexual orientation, religion or belief, pregnancy and maternity, marriage and civil partnership, or disability.

- 8.2 As stated above, the Policing and Crime Team engaged the public in a variety of ways including via online surveys (including in multiple languages and Easy Read), face to face and online meetings, visits, community and partnership meetings, and focus groups, including with young people, Black and Minority Ethnic people, Women and Girls, Gypsy and Traveller groups, Sex Workers, Older people, and those with disabilities.
- 8.3 The delivery of the Police and Crime Plan embeds a strong focus on Safety for Women and Girls and an understanding of how important early intervention and prevention and equality, diversity and inclusion are to a safe, just, and inclusive

West Yorkshire. This is unique amongst any Police and Crime Plan in the country.

- 8.4 The Mayor's commitment to equality, diversity and inclusion is central to our commissioning approach and processes. All our funded services and activity will require an Equality Impact Assessment, and performance monitoring of actions and progress will be monitored as part of our contracting and granting arrangements.

9. Implications for young people in West Yorkshire

- 9.1 The delivery of the projects and interventions listed in this paper are not limited to a specific age group. Together, with the Violence Reduction Unit and West Yorkshire Police, the Mayor has invested in young people to ensure we deliver the Police and Crime Plan.

10. Financial Implications

- 10.1 To achieve the priorities and outcomes in the Police and Crime Plan, the Policing and Crime Team commissions a number of different providers to help with the delivery of services, which will benefit the communities of West Yorkshire, reduce crime, and help victims to cope and recover from the harm they have suffered.

- 10.2 It is through a combination of partnership working and working with West Yorkshire Police that the Plan will be delivered and ensure that the communities of West Yorkshire are safe.

- 10.3 Victims and Survivors funding

The Mayor is responsible for grant funding the support for victims of crime in West Yorkshire through Ministry of Justice funding. A spreadsheet of those services is publicly available through the link below.

<https://www.westyorks-ca.gov.uk/media/9461/moj-grant-funding-webiste-info-at-nov-2022.pdf>

The Ministry of Justice grant funding in relation to Local Commissioning of Victims' Support Services for West Yorkshire is a total of £14m from 1 April 2022 to 31 March 2025.

The key aim and objective of the funding is to commission dedicated emotional

and practical support services for victims of crime to help them cope and as far as recover from the effects of crime.

The funding is currently distributed between 34 different providers funding 72 different strands of provision. Providers are a mixture of national, regional, and local organisations, including 27 Community, Voluntary and Social Enterprise (CVSE) sector organisations, and seven public service organisations (five local authorities and two hospital trusts).

What follows is a summary of all the contracts and grants planned, and allocations made from the Ministry of Justice Victims funding for the financial year 2022/23.

During the period 1st April 2022 to 31st March 2023:

- A total of 90,793 victims were supported directly from this funding.
- 22,989 victims of domestic abuse and 5168 victims of sexual abuse were supported by dedicated Independent Domestic Violence Advisors (IDVAs) and Independent Sexual Violence Advisors (ISVAs).
- 69,041 victims reported the crime to the police, prior to engaging with a victim service.
- 410 victims went on to report the crime either throughout or after engaging with the service.
- 1,487 victims were referred to mental health support because of crime.
- 7,667 victims were supported by the West Yorkshire Restorative Justice Service.

11. Legal Implications

There are no legal implications to consider in this paper.

12. Contact Information

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