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<b>Report to:</b>	Police and Crime Panel
<b>Date:</b>	12 November 2021
<b>Subject:</b>	Update on the development of the West Yorkshire Police and Crime Plan 2021-2024

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<b>Report of:</b>	Tracy Brabin, Mayor of West Yorkshire
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## **1. PURPOSE OF THE REPORT**

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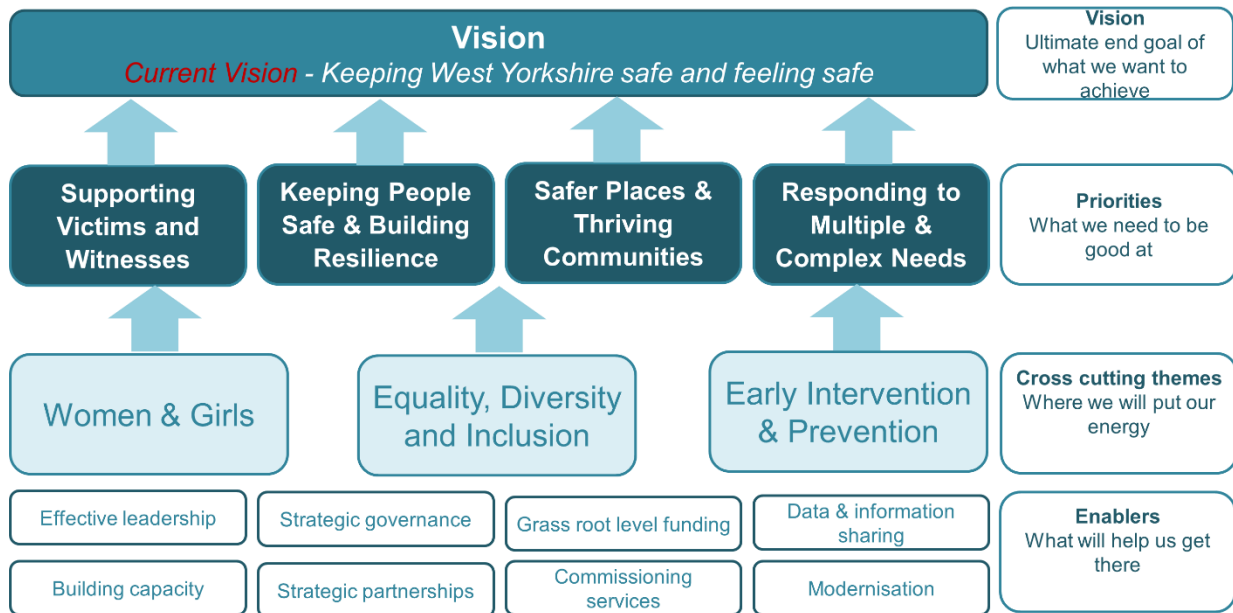
- 1.1 The new West Yorkshire Police and Crime Plan 2021-2024 is currently being developed. The Police Reform and Social Responsibility Act 2011 sets out the requirement for the Mayor to issue a Police and Crime Plan as soon as practicable after taking office and, in any case, before the end of the financial year (31 March) in which the Mayor is elected. The Plan is important as it sets out and communicates the policing and crime priorities as the Mayor sees them to West Yorkshire Police, the public, partner agencies, the Police and Crime Panel, the Home Secretary, and others with an interest in how West Yorkshire is policed and kept safe.
- 1.2 This paper gives an update to the Police and Crime Panel on progress on the development of the plan.

## **2. POLICE AND CRIME PLAN – DRAFT STRATEGIC OVERVIEW**

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- 2.1 Extensive consultation has been undertaken with communities, stakeholders and partners on the draft priorities and cross cutting themes (see the draft plan on a page, page 2).
- 2.2 The current vision of, 'keeping West Yorkshire safe and feeling safe' is being reviewed and this was the focus of the last Partnership Executive Group (PEG) meeting along with a workshop on the Police and Crime Plan development.

**Draft plan on a page:**



**3. CONSULTATION AND ENGAGEMENT PLANS**

3.1 The objectives of the engagement strategy for the Police and Crime Plan are as follows:

- Ensure communities, the public, partners and stakeholders can share their views on what should be included in the Police and crime plan.
- Raise awareness of the Mayors/Deputy Mayor for Policing and Crime work on Policing, Crime, and Community Safety.
- Support understanding on the Mayors pledges and draft priorities/themes.
- Ensure the voice of women and girls is heard.
- Ensure victims of crime and those harmed by crime are heard.
- Ensure all our engagement is fully inclusive.

3.2 The public consultation survey was launched on the 1<sup>st</sup> September 2021 – ‘Tell Tracy...about the Police and Crime Plan’. Extensive publicity has been carried out including through social media, partner promotion, and also through the media promoting the survey. To improve accessibility of the survey a number of different versions have been provided. These include:

- Translation to five different languages –Urdu, Punjabi, Polish, Arabic and Slovak.
- An easy read version for people with special needs, children and young people.

- The option for translation into braille and other languages on request.
- The option for a large print version on request.
- Hard copies of the survey sent out to all PCSOs to be available at all Neighbourhood Policing meetings with the community. Hard copies also have been circulated to one-stop shops.
- Publicity of the survey via posters in community venues and places of worship with a QR code to access the survey electronically or a phone number for them to request a hard copy of the survey along with a freepost address to send the survey back to.

3.3 Using the equality monitoring information which forms part of the public consultation survey, responses have been proactively monitored and analysed to ensure that the responses received are as reflective as possible to the communities and demographics of the people of West Yorkshire. The public consultation was extended to the end of October from the original date of mid-October. This was to try to improve the response rates of certain demographics and geographically areas (districts) to make the survey as representative as possible of the communities of West Yorkshire. Promotion of the survey via social media channels such as Facebook and Tik Tok has been used to target the younger demographic and the survey has been promoted at different places of worship and community groups across West Yorkshire to try and improve the return rate from black and minority ethnic communities. The key individual networks (a database of community groups and people who have an interest in their area who assist the police through the neighbourhood policing structures) have been utilised to promote the survey with help and support of neighbourhood policing officers at West Yorkshire Police. Following feedback from the Police and Crime Panel, hard copies of the survey have been circulated to all neighbourhood policing teams for use in community meetings and events as well as the one-stop shops across West Yorkshire.

**Table: Consultation Methods Used**

<b>Extensive Online Consultation</b>	An online survey was launched on the 01/09/2021 inviting responses across all priorities and themes. Organisations such as Mencap have been engaged to ensure the survey is accessible and an easy read version has been produced which is suitable for children aged 9 upwards. An extensive comms and publicity campaign including work with all our partners has ensured the link to the survey has been widely distributed.
<b>Consultation document</b>	Building on the survey a consultation document has been produced to allow partners and third sector groups to discuss the priorities and themes with their own

	organisation and provide a feedback response.
<b>Community Alert</b>	The Community Alert has been extensively used to promote the survey to subscribers by sending out messages to links to the survey and engagement events within their area.
<b>Face to face meetings</b>	<p>The Mayor, Deputy Mayor and all those who support across the Policing and Crime Team have ensured the plan is discussed at all partnership/community/stakeholder meetings and events over September and October. This has included specific meetings with key stakeholder groups. The Mayor and Deputy Mayor have also attended community meetings across West Yorkshire to help them understand the community safety concerns of all our communities.</p> <p>A consultation event was held with the Mayor and Deputy Mayor and the Police and Crime Panel in October to hear the views of the panel at the development stage of the plan.</p>
<b>District Community Safety Roadshows</b>	The Mayor/Deputy Mayor for Policing and Crime has spent at least one day in each district along with Community Safety Partners who have arranged for them to meet key local groups and partners where they can engage on the plan.
<b>Partnership Meetings</b>	The Mayor/Deputy Mayor for Policing and Crime has held a number of key partnership meetings and forums where the plan was discussed during September and October. Any groups not meeting during this period have been asked to complete the Consultation Response document.
<b>Focus Groups</b>	Young Adults/BME group – A series of focus groups have been run to drill down around key issues flagged in the early responses to the online engagement.
<b>Youth Engagement</b>	We have a diverse and well-established Youth Advisory Group (YAG). There was an online event for all young people across West Yorkshire in October where invites were extended to specific youth groups and police cadets to join the YAG. The YAG have also completed a project on SOC. The full report will inform the needs assessment.
<b>Tell Tracy</b>	The consultation and engagement work on the Police and Crime Plan has linked in with the wider 'Tell Tracy' engagement campaign which focuses on all areas of Mayoral responsibility.
<b>Specific work with victims</b>	Lived experience group has been hosted on consultation of the plan.
<b>VRU – Community Advisory Group</b>	Specific Engagement on the Plan
<b>WYP Strategic Independent advisory group and</b>	Via West Yorkshire Police engagement lead.

<b>district IAGs</b>	
<b>Events</b>	7 September – Women and Girls 16 November – Third Sector Conference
<b>Wider WYCA Partnerships Group</b>	Internal consultation event with colleagues in WYCA.

#### 4. OTHER AREAS OF PROGRESS

4.1 A project plan, detailed timeline (along with interdependencies and key milestones), and risk register for the development of the plan have been produced. This is overseen by the Deputy Mayor for Policing and Crime and progress is monitored at a fortnightly steering group meeting. Key dates for the next four months are below:

<b>November 2021</b>	Update paper for the Police and Crime Panel
<b>December 2021</b>	Draft plan presented to the Police and Crime Panel (Statutory Duty)
<b>January 2022</b>	Budget and precept proposals finalised with WYP
	Final plan for formal sign off to include comments and feedback from the Police and Crime Panel
	Graphic design of the final published plan
	Formal consultation on the final draft (following feedback from the Police and Crime Panel) with Chief Constable (Statutory Duty)
<b>February 2022</b>	Precept meeting with the Police and Crime Panel
	Financial/budget information for the plan confirmed through the precept report to the Police and Crime Panel
	Proofread of final plan
<b>March 2022</b>	West Yorkshire Police and Crime Plan 2021-2024 published
	Plan to be sent to the Chief Constable (Statutory Duty)
	Plan to be sent to the members of the Police and Crime Panel (Statutory Duty)
	Communication plan for public, stakeholders and partners on the publication of the plan
	Communication plan for staff at WYCA and WYP on the publication of the plan

4.2 A full Data Protection Impact Assessment has taken place on the plan and is reviewed on a fortnightly basis to ensure all areas are captured.

4.3 The Needs Assessment is currently being finalised building upon the comprehensive information and data held by policing and crime, the Violence Reduction Unit and the wider West Yorkshire Combined Authority. Information and data from a number of partnerships across West Yorkshire has been collated through the partnership consultation survey. The Force Management Statement from West Yorkshire Police is being used in terms of the crime data and projections of other key information such as workforce and budget information. The Needs Assessment will be developed into a number of different formats; there will be a full comprehensive data and information report, an executive summary of the report,

and the key headlines from the assessment will be pulled out and used in simple infographics within the plan to set the context of West Yorkshire in terms of policing and crime challenges. The executive summary and full report will be published at the same time as the Police and Crime Plan

4.4 Following the work on consultation and engagement across communities, partners, stakeholders, and the public with the draft priorities and cross cutting themes, a formal report will be written, 'the voice of West Yorkshire' with the headlines and findings from the engagement and consultation work. This will be published alongside the Plan and the Needs Assessment.

4.5 There is a statutory duty to include the Strategic Policing Requirement (SPR) within a Police and Crime Plan. This is currently being revised by the Home Office with no indication on when the revision will be published. Once the information is available a further briefing will be provided to the panel on how the SPR is being considered and addressed within the new plan. As we are working against a collapsing timeframe with the plan, the current guidance from the Home Office published in March 2015 (the [Strategic Policing Requirement](#)) which sets out the threats that require a national policing capability to ensure they are tackled effectively will be used and taken into consideration in the plan. The threats are:

- Terrorism
- Civil emergencies
- Serious and organised crime
- Threats to public order
- A large-scale cyber incident
- Child sexual abuse

4.6 Drafting has started on the plan. The draft structure of the plan is as follows:

**Overall structure:**

- **First section – West Yorkshire – Crime, policing and community safety**
  - The **Vision** for crime, policing and community safety – setting out our long-term vision
  - Illustrate the **local, political and financial context** in which we operate.
  - Highlights of the **achievements and improvements in West Yorkshire** since 2016.
- **Second section - Enabling and shaping the vision**
  - Describes the practical ways in which Policing and Crime at the West Yorkshire Combined Authority along with West Yorkshire Police and

partners and stakeholders **are working to achieve our vision – the enabling factors.**

- **Key Partnerships and Strategies**
- **Resources**
  - *Outline of budget*
  - *Outline of other major funding streams and commissioning activity*
- **Third section – Delivery Priorities and Cross cutting themes**
  - ***Definition of the priority***
  - ***Why is this important in West Yorkshire?***
    - *Consultation and engagement*
    - *Needs Assessment*
  - ***How will we know if we're successful?***
    - *Balanced scorecard/performance framework*
  - ***What we will do to make this happen***
    - *What we are expecting the Police to do*
    - *What the Mayor / DMPC will do - e.g. commissioning of services*
    - *What partners e.g. CJS / local authorities would do*
    - *Cross cutting theme 1 – Women and Girls*
    - *Cross cutting theme 2 – Equality, Diversity and Inclusion*
    - *Cross cutting theme 3 – Early intervention and Prevention*
- **Fourth section – Performance Framework**
  - National Crime and Policing Measures
  - *Key Performance Indicators*
  - *Confidence and satisfaction*
  - *Crime Survey for England and Wales*

4.7 Once the strategic framework for the Police and Crime Plan has been agreed following the extensive consultation and engagement with communities and stakeholders. Work will start on developing the 'children' strategies which will sit under the overarching strategic framework of the Police and Crime Plan. Provisionally, these include:

- Safety of Women and Girls

- Local Criminal Justice Strategy
- Revision of the Victims and Witness Strategy
- Safeguarding and vulnerability Strategy
- Place/neighbourhood strategy
- The Violence Reduction Unit Strategy

4.8 Following the spending review announcement on 27/10/2021 further work is being undertaken with West Yorkshire Police on different budget scenarios for 2022/23. The spending review (SR21) announced the following (with implications for the Police and Crime Plan):

- Referendum Limits –The settlement provides Police and Crime Commissioners/Mayors in England with the flexibility to increase funding in each year of the SR21 period with a £10 (band D) council tax referendum limit. If all Mayors/PCCs in England and Wales were to take full advantage of this flexibility, this would raise up to an additional £774m by 2024-25 based on current forecasts.
- Ministry of Justice Victim Support – Money for victim support services will be increasing to over £185m by 2024-25, an uplift of 85% from 2019-20.
- Home Office Funding–The Home Office settlement provides £4.2 billion over the Parliament, increasing from £12.3bn in 2019-20, (14.6bn in 2021-22) to £16.5bn in 2024-25. This is equivalent to a real-terms growth rate of 1.9% a year on average over the SR21 period.
- Police Uplift Programme Commitment – An additional sum of £540m will be given to police to complete the recruitment of the final 8,000 officers, bringing the total to 148,000 officers by 2023.
- Crime Reduction and Drug Misuse – An additional £42 million will be given to the police for new programmes that reduce crime and drugs misuse. According to the release, this is on top of £108m for existing programmes such as the Safer Street Fund and more enforcement to tackle drug misuse through the County Lines Programme and Project ADDER.
- Money Laundering and Fraud – An additional £18m in 2022-23 and £12m for 2023-24 and 2024-25 will be given to police to tackle money laundering and fraud. This is in addition to the Economic Crime Levy which will provide additional funding from 2023-24.
- ESN –The SR will provide £125 million resource funding in 2022-23 and a saving of £17m by 2024-25 as well as £121m capital funding for the Emergency Service Mobile Communications Programme of the SR21 period.



4.9 As part of the strategic planning process, work on the medium-term financial forecast, along with the alignment with the Police and Crime Plan will ensure the delivery commitment set for West Yorkshire Police within the plan are fully resources. Further information on the budget for 2022/23 will follow in the February 2022 precept meeting of the Police and Crime Panel.

## **5. EQUALITY, DIVERSITY AND INCLUSION BENEFITS AND IMPLICATIONS**

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5.1 Equality impact assessment is an integral part of the development and planning process for the new West Yorkshire Plan and Crime Plan. It involves looking at what steps could be taken to advance equality, eliminate discrimination and promote good relations. This is evident through the 'cross cutting theme' of equality, diversity, and inclusion. A full equality impact assessment has been undertaken and is being reviewed on a regular basis to ensure that this assessment is informing the Police and Crime Plan development.

5.2 Every effort is being made to make the consultation and engagement work as inclusive as possible, reaffirming the Mayor's commitment to diverse responses and an inclusive process. See section 3.2 of the report for further information.

## **6. FINANCIAL IMPLICATIONS**

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6.1 None at this stage. Members of the Police and Crime Panel will be updated on the Police and Crime budget setting process and how this aligns with the new West Yorkshire Police and Crime Plan 2021-2024 in early 2022.

## **7. LEGAL IMPLICATIONS**

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7.1 Police Reform and Social Responsibility Act 2011 sets out the requirement for the Mayor to issue a Police and Crime Plan as soon as practicable after taking office and, in any case, before the end of the financial year (31 March) in which the Mayor is elected.

7.2 The Police and Crime Plan should determine, direct and communicate the Mayor's priorities for their local area during their period in office, including:

- the Mayor's police and crime objectives for the area;
- the policing of the police area which the Chief Constable is to provide;
- the financial and other resources which the Mayor is to provide to the Chief Constable;

- the means by which the Chief Constable will report to the Mayor on the provision of policing;
- the means by which the Chief Constable's performance in providing policing will be measured;
- the services which the Mayor is to provide or arrange to support crime and disorder reduction, or help victims or witnesses of crime and anti-social behaviour;
- and, any grants which the Mayor is to make, and conditions (if any) of those grants.

7.3 The objectives of the Police and Crime Plan and the actions that underpin them should be informed by:

- a comprehensive understanding of local needs and resources,
- based on local performance data;
- officer, staff and stakeholder consultation;
- and financial information, amongst other resources.

7.4 The objectives outlined in a Police and Crime Plan should also be informed by:

- the elected manifesto which sets out the Mayor's pledge to the people and communities they serve;
- the Strategic Policing Requirement (SPR) – it is a statutory requirement to include this in the Police and Crime Plan. The SPR is issued by the Secretary of State periodically, and sets out current national threats (e.g. terrorism, civil emergencies, threats to public order, Serious and Organised Crime (SOC), large-scale cyber incidents, child sexual exploitation etc) and the national policing capabilities required to counter them. The SPR structure and threats are currently under review with an expected revised SPR published later in 2021;
- priorities of the local police force;
- priorities of other partner agencies and other stakeholders.

7.5 In developing the plan, the PCC has a statutory duty to consult:

- the Chief Constable;
- and local people and victims of crime.

7.6 The project plan takes into account fully the legal requirements of the Police and Crime Plan set out above.

## **8 EXTERNAL CONSULTATION**

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- 8.1 See section 3 for the details on consultation and engagement methods for the plan.

## **9 RECOMMENDATIONS**

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- 9.1 That the Police and Crime Panel note the report and feedback any comments to inform the development of the new Police and Crime Plan over the next 2 months.

## **BACKGROUND PAPERS AND APPENDICES**

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None.

## **CONTACT INFORMATION**

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