



WEST YORKSHIRE POLICE AND CRIME PANEL

9 March 2018

REGIONAL COLLABORATION UPDATE

1 Purpose

- 1.1 To update the Panel on collaboration arrangements and areas of work between the PCC and West Yorkshire Police with other forces in the Yorkshire, Humber and North East of England.

2 Current Collaboration Arrangements

- 2.1 PCCs' have a legal duty to collaborate where it is in the interests of efficiency or effectiveness of their own or another police force and to keep opportunities to collaborate under review, as stipulated in The Police Reform and Social Responsibilities Act 2011.
- 2.2 Collaboration between the 4 police services within the Yorkshire and the Humber region has been ongoing since 2010, with representatives from each Chief Officer Team and formerly each Police Authority, meeting on a regular basis to consider areas of business to pursue collaboration arrangements as part of a Regional Collaboration Board (RCB). This area of work has been continued with the introduction of Police and Crime Commissioners through quarterly meetings. The PCC has been a constant figure in all of this work since it grew momentum from 2010. Joint working has now been embedded across areas such as organised crime, procurement/print and stores, scientific support services and operational services such as underwater search and the mounted section.
- 2.3 A flowchart is attached as Appendix A to show the current governance structure and flow of information with regards to regional collaboration with the Yorkshire and the Humber region. It is worth noting that whilst the RCB does include Chief Officer Team members, position of Chair is rotated between the PCCs.
- 2.4 Under terms stated in the Police and Crime Act 2016 there has also been a duty placed on the three emergency (Bluelight) services to work more efficiently and effectively together. PCC's have also been given an opportunity to propose a single governance model between the police and fire services, however due to existing good practice and the relationship this is not being progressed at this time. The PCC does however currently chair a Tri-service Collaboration Board, made up of executive officers of WYP, West Yorkshire Fire Rescue Service (WYFRS), WYFRS Authority and Yorkshire Ambulance Service (YAS). Further details of the Tri-Service Collaboration Board and its work will be picked up at a future Panel meeting.

- 2.5 More recently collaboration opportunities have been sought with neighbouring police forces within the North East of England. These include West Yorkshire, South Yorkshire, North Yorkshire, Humberside, Cleveland, Northumbria and Durham. Initial discussion between the 7 PCC's on improved collaboration was instigated by the West Yorkshire PCC as part of an invitation to visit the shared facilities at the North East Counter Terrorism Unit and Regional Organised Crime Unit both in West Yorkshire during September 2016.

North East Transformation, Innovation and Collaboration (NETIC)

- 2.6 Following the discussion in September 2016, the PCCs and Chief Constables from the 7 policing areas across Yorkshire, the Humber and the North East reached agreement to develop a regional collaboration programme across the whole region. This programme is now known as NETIC (North East Transformation, Innovation and Collaboration). The PCC from West Yorkshire on behalf of the 7 areas subsequently submitted a bid to the Police Transformation Fund and secured funding of £139,545 to progress this programme of collaboration. Meetings are held on a quarterly basis.
- 2.7 The strategic aim of this programme is:

'To deliver transformational collaborative policing across the NE region by maximising the design and delivery of Strategic Policing Capabilities, and identifying new themes and functions to amplify the collaborative approach to address threats, risks and harm.'

And the strategic intent is

'To determine the optimum model for delivering collaborative policing across the region of North East Region to better meet current, emerging and future threats and challenges.'

- 2.8 All seven PCCs and police forces are committed to collaboration across the region. Collaborative work will consider options up to and including seven forces, but also reflect the complexity of the region and seek innovative methods of delivery that address this – for example groupings of smaller collaborations that address local issues and demand, but that feed into a larger networked partnership. This will enable the sharing of (for example) training, procurement, information and intelligence, continue progress towards true interoperability in times of extreme demand, and ensure a balance between economies of scale and local delivery.
- 2.9 During meetings that took place in late 2017 it was agreed that there would be the below areas of focus for ongoing work:
- An immediate focus on cybercrime, with a view to building capacity and capability as well as ensuring that any approach links with day to day policing.
 - A longer term focus on key interoperability issues, especially around IT and procurement timescales, with a view to harmonising the approach to systems and processes over time.
 - A medium term focus on identifying opportunities to move 3 and 4 force collaborative approaches to a 7 force approach.
 - A re-branding of the collaborative approach in the region, incorporating all of the existing collaborative work within a single regional collaborative brand.
 - The development of a process to ensure the region (and individual forces and PCCs within it) are fully sighted on national projects and developments,

putting the region in a position to influence national projects and manage local delivery.

- 2.10 As well as these major projects there are a range of smaller work streams including collaborative approaches to developing Force Management Statements, sharing of Specialist Command roles such as counter terrorism commanders and coordinating the Whole System approach to Domestic Abuse project which is running across six of the seven forces. The aim is to eliminate consistencies across the region in the way we tackle this priority area. There is a project team in place, led by Northumbria Police and the ambition is to have early intervention hubs that are made up of multi agencies dealing with domestic violence prevention.
- 2.11 South Yorkshire Police (SYP) and Humberside Police (HP) continue to share some core enabling services (IT, elements of HR and Legal Services). Recently the two forces have ended shared provision in estates and in specialist operations as each force was exploring alternative options in these areas. A review of both HR and IT is being commissioned to ensure each force is maximising value for money from the collaborations.
- 2.12 In the north of the region, the Evolve project which covers North Yorkshire, Cleveland and Durham continue to deliver shared provision in Dogs, Special Operations (Cleveland and Durham only), major crime, response to civil emergencies and disaster victim identification. These three forces are also in the final stages of agreeing a business case for shared legal services across the three forces.
- 2.13 Outside of police to police collaborations six of the seven regional forces are involved in the N8 Policing Research Partnership with other police forces in the north of England and eight leading research universities. (The universities involved are Durham, Lancaster, Leeds, Liverpool, Manchester, Newcastle, Sheffield and York. Policing partners in our region include Durham, Humberside, North Yorkshire, Northumbria, South Yorkshire and West Yorkshire).
- 2.14 Humberside and North Yorkshire also collaborate within the Open University Centre for Policing Research and Learning. Most forces are in discussions about collaboration with other blue light services, and some of these such as the Emergency Services Fleet Management Ltd collaboration between Humberside police and Humberside Fire and Rescue are established.
- 2.15 West Yorkshire Police (WYP) are lead force for Odyssey, the Regional Organised Crime Unit (ROCU) and Regional Scientific Support Services (RSSS) function as well as the Counter Terrorism Unit (CTU)

3. **Specific areas of Collaboration**

- 3.1 Whilst the below details the majority of the areas for current or considered collaboration the list is however not exhaustive.

Regional Scientific Support Unit (RSSU)

- 3.2 Proposals to incorporate Cleveland into the Regional Scientific Support Services capability are maturing and expected to be presented in Q1 2018.
- 3.3 During the RCB in December 2017, the board approved the Regional Scientific Support Unit's plans for an amended structure to assist in the delivery of bio metric testing, accreditation and demand management. This was cost neutral, tailored to improve the control room and ensure data quality checks. The board approved the

budget for this financial year for the Underwater Search Unit, 1 x Police Sergeant and 9 x Police Constables to incorporate the 2% pay award.

- 3.4 The Home Office funded Rapid Forensics proof of concept has concluded. Fingerprint, Footwear and Image Management practices have been integrated into Yorkshire and the Humber (YatH) standard working practices. Rapid DNA was unreliable and any further development has ceased.
- 3.5 The PCC sponsored Transforming Forensics Business Case has been circulated in draft format and is currently under review by the Senior Leadership Team. The business case focuses on Fingerprints, Digital Forensics, Standards and Accreditation and next generation DNA. YatH RSSS are engaging with the project team designing and informing the proposals.
- 3.6 Issues in relation to Forensics service suppliers - Radox and Key Forensics continue to impact on Forensic Service provision. YatH RSSS sit on the National Gold and Silver Groups and are keeping the Chief Constables Operating Board (CCOB) and RCB informed.
- 3.7 The transfer of force collision investigation units to YatH RSSS is complete. A business case restructuring the Regional Collision Investigation Unit is being produced, it will ensure resilience and consistency of service across the region.

Odyssey/Regional Organised Crime Unit (ROCU)

- 3.7 On 27th September 2017 the four Yorkshire and Humberside (YatH) Police and Crime Commissioners (PCC's) and Chief Constables (CC's) approved the business case for Regionalisation of Core Capability departments under the Regional Organised Crime Unit (ROCU) managed by West Yorkshire Police.
- 3.8 The Business case specified the units to be regionalised as;
 - Under Cover On Line (UCOL),
 - Under Cover Foundation (UCF),
 - Organised Crime Group Mapping (OCGM) – now referred to as Regional Organised Crime Threat Assessment (ROCTA)
 - Technical Support Unit (TSU)
- 3.9 In order to display a commitment to collaboration in these core capabilities direction and control of the above functions passed to West Yorkshire Police (WYP) in September 2016, prior to the final business case. The PCC has had oversight regarding the progress in this area of work and received regular updates from officers within West Yorkshire Police.
- 3.10 UCOL, UCF and ROCTA have now gone live and the final business case for implementation of the regional TSU facility has been approved by the Police and Crime Commissioners and Chief Constables this month. With an expected go live due to take place during May 2018.

Firearms Training

- 3.11 South Yorkshire Police continue to be the lead force for the firearms training within the YaTH region. The facilities at Carr Gate are heavily utilised with regards to firearms training for across the region.

- 3.12 Whilst there has been no specific progress towards a seven force firearms collaboration a healthy dialogue is maintained through various structures between the individual PCC's and from the executive level down. This ensures that there is a commonality of approach, for example to firearms body worn video development, when defining operational requirements moving forward. Through the NETIC structures it may be that Firearms Training becomes an area of consideration although at this early stage the only related strand of their work relates to specialist firearms command.
- 3.13 Options are being discussed via the Armed Policing Steering Group around the development of a more consistent approach to Firearms Training Unit structures in the YaTH collaboration and the PCC and force continue to engage in that regard. However, the nature of the collaboration is such that this will not lead to an economy of scale, in favour of scalable staffing structures to meet need. It is right to highlight the excellent collaborative relationship which has led to the delivery of an uplifted number of Initial firearms courses at a time of considerable, and rapid, growth in numbers in both West and South Yorkshire. That armed uplift was delivered in West Yorkshire ahead of schedule.

Regional Intranet

- 3.14 SYP and HP have a collaborative IT system and infrastructure, WYP is in the process of reviewing its current service provision.
- 3.15 Commonality exists across the region SYP and HP are moving to the same command and control system as WYP – Steria
- 3.16 Opportunities exist to deliver a single IT enabling platform for WYP, HP and SYP. This was discussed at the latest Chief Constables Operating Board (CCOB) in February 2018. Broad agreement was gained from the Chief Constables for relevant IT leads to discuss and scope out the opportunity and associated costings/timescales. This programme of work has been taken on by the NETIC programme who will be linking in with South Yorkshire regarding earlier proposals for regional delivery to ascertain if there is a seven force solution. NETIC will be reporting back to PCCs and Chief Constables through both the Yorkshire region CCOB and the RCB.

Emergency Services mobile communications programme (ESN)

Regional Delivery

- 3.19 The delivery of ESN within Yorkshire and the Humber (YatH) remains a Regional approach with the Regional Team now comprising:
- Supt Mark Jessop – Regional ESMCP Director (WYP)
 - Ian Maughan – Deputy Regional ESMCP Director (SYP/HP)
 - Andrew Richardson – Regional ESMCP Programme Manager (NYP)
- 3.20 The Yorkshire and the Humber structure for ESMCP delivery for policing is now well established. The Regional Programme Team is being formed with all posts expected to be filled by early September.
- 3.21 The main aspect of delivery is through regional work stream groups led by an identified work stream lead from a lead force responsibility. The work streams with YatH are:
- Training - South Yorkshire/Humberside Police
 - Procurement – YatH

- Vehicle Fleet – West Yorkshire Police
- Devices – South Yorkshire/Humberside Police
- Coverage and Assurance – North Yorkshire Police
- Operational Readiness – West Yorkshire Police
- Non-Standard Services – North Yorkshire Police

- 3.22 Regional Procurement are reviewing all existing mobile phone contract and whether there are opportunities for the Region to move onto ESN once available for data only replacing existing mobile data contracts in each force.
- 3.23 There is a created Procurement work stream with representatives from each force. The terms of reference have been agreed and the scope of procurement activity completed. The next work stream meeting will be held February 2018.
- 3.24 An estimate of the financial impact of the delays to the national transition onto ESN is calculated at £8.64m to WYP in maintaining Airwave through to June 2021.

Sexual Offences Referral Clinic (SARC)

- 3.25 In a service commissioned by NHS England and the PCC for West Yorkshire, on 1st April 2016 Mountain Healthcare Ltd began to deliver the SARC contract for West Yorkshire. The service is delivered from The Hazlehurst Centre which is an adult SARC facility in West Yorkshire. A doctor led service is also available for children aged up to 16 years, 7 days a week with clinic times of 10:00-18:00 Monday to Saturday and 11:00-16:00 Sundays and Bank Holidays.
- 3.26 Mountain Healthcare Ltd see all acute cases across West Yorkshire as well as non-recent cases from Wakefield, Kirklees and Calderdale, however non recent cases for Bradford and Leeds are seen locally in the hospital trusts.
- 3.27 Following a review into the long term sustainability of the current West Yorkshire SARC premises, West Yorkshire Police, the PCC and NHS England are currently progressing plans to move to a larger building, where the adult SARC and paediatric SARC could be located on different floors, and with the added provision of live court links, alongside video interview facilities.

Vetting

- 3.28 SY and HP are exploring the possibility of a collaborative approach to vetting initially this was strictly on a two force basis, but subsequently a decision was made to expand the parameters and add 3 and 4 force options for consideration.
- 3.29 Consultation has taken place with all 4 PCC's and forces chief officers in the YatH and there is general agreement on the approach being taken.
- 3.30 A paper is being prepared by SYP to report back to CCOB but timescales for that report have yet to be agreed.

Regional Legal Services

- 3.32 A number of proposals are under consideration and these include:
- Creation of a regional commercial hub. This would require additional recruitment within one or more of the forces but would be supervised by West Yorkshire Police.

- West Yorkshire Police Legal Services to undertake RTC claims/litigation on behalf of other NE Regional forces. This proposal would require agreement from each force's insurers and would require longer term consideration.
- The three evolve forces have discounted the notion of creating one combined Legal Service Department under a lead force/single employer model

Uniform Procurement

- 3.33 The seven forces of the North East have a long history of collaboration in relation to uniform and PSU equipment. The YatH Regional Uniform Group has now been extended to include all seven forces in a bid to accelerate further standardisation and consolidation of procurement effort.
- 3.34 Discussions are also taking place within each force surrounding potential collaboration with the Fire Service, there is real potential for further economies and savings by widening existing collaborative clothing contracts and pursuing further shared ventures. Within the YatH region, there is tangible evidence of success in this regard, for instance the shared Joint Venture Company for vehicle maintenance in Humberside.
- 3.35 Yorkshire Ambulance Service now use the regional building to store a small amount of uniform/equipment and have requested that the Police Regional Procurement Team manage the function on their behalf.